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Independent School District No. 877 Buffalo-Hanover-Montrose, Minnesota

**Basic Financial Statements** 

June 30, 2022

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#### Independent School District No. 877 Board of Education and Administration June 30, 2022

Board of Education	Position	Term Expires	
Melissa Brings	Chairperson	December 31, 2024	
Sue Lee	Vice Chairperson	December 31, 2024	
Bob Sansevere	Clerk	December 31, 2022	
Ken Ogden	Treasurer	December 31, 2022	
Amanda Reineck	Director	December 31, 2022	
Amanda Lawrence	Director	December 31, 2024	
Adam Bjorklund	Director	December 31, 2024	
Administration			
Scott Thielman	Superintendent		
Ryan Tangen	Director of Finance and Operations		
Miranda Kramer	Controller		

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#### **Independent Auditor's Report**

To the School Board Independent School District No. 877 Buffalo-Hanover-Montrose, Minnesota

#### **Report on the Audit of the Financial Statements**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 877, Buffalo-Hanover-Montrose, Minnesota, as of and for the year ended June 30, 2022, and the related notes to the basic financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 877, Buffalo-Hanover-Montrose, Minnesota, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Independent School District No. 877, Buffalo-Hanover-Montrose, Minnesota, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter – Implementation of GASB 87

The District has adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 87, Leases. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

The management of Independent School District No. 877 is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for one year beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and Required Supplementary information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information identified in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and is also not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 18, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Bergan KOV Led .

Minneapolis, Minnesota October 18, 2022

This section of Independent School District No. 877's (the "District") annual financial report presents a discussion and analysis of the District's financial performance during the fiscal year ended June 30, 2022. Please read it in conjunction with the District's financial statements, which immediately follow this section.

The Management's Discussion and Analysis (MD&A) is an element of required supplementary information specified in the GASB Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*. Certain comparative information between the current year (2021-2022) and the prior year (2020-2021) is required in the MD&A.

#### **Financial Highlights**

Key financial highlights for the 2021-2022 fiscal year include the following:

- The District's total combined net position increased 68.99% over the course of the year and was a negative \$4.6 million on June 30, 2022.
- During the year, the District's revenues were \$89.8 million and its expenditures were \$79.5 million. Revenues increased by \$2.5 million and expenses decreased by \$3.7 million from the prior year.
- The General Fund reported an unassigned fund balance this year of \$10.8 million, an increase of \$0.8 million from the prior year.

#### **Overview of the Financial Statements**

The financial section of the annual report consists of four parts: Independent Auditor's Report, required supplementary information which includes the MD&A, the basic financial statements, and supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

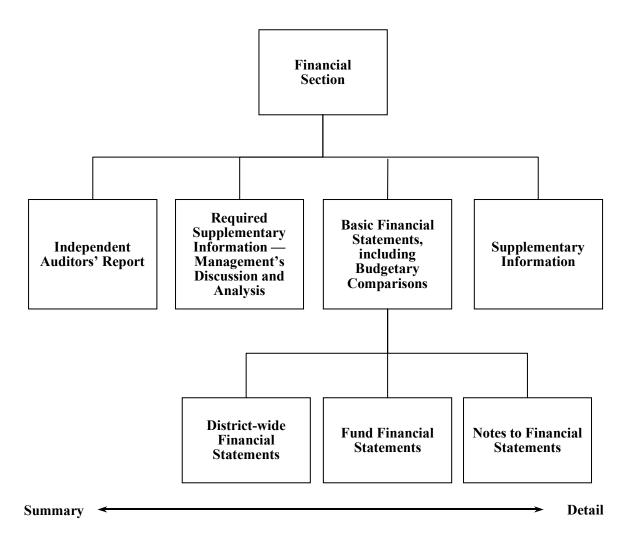
- The first two statements are the district-wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the district-wide financial statements.
- The governmental funds statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.

#### **Overview of the Financial Statements (Continued)**

The financial statements also include notes that explain in more detail the information in the basic financial statements. Figure A-1 shows how the various parts of this annual report are arranged and related to one another.

#### Figure A-1

#### **Annual Financial Report**



#### **Overview of the Financial Statements (Continued)**

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of MD&A highlights the structure and contents of each of the statements.

Figure A-2 Major Features of the District-Wide and Fund Financial Statements				
	District-Wide Statements	Fund Financial Statements - Governmental	Fiduciary Funds	
Scope	Entire district (except fiduciary funds)	The activities of the District that are not proprietary, such as special education, building maintenance, food service and community education	Instances in which the District is the trustee or agent for someone else's resources	
Required financial statements	<ul> <li>Statement of Net Position</li> <li>Statement of Activities</li> </ul>	<ul> <li>Balance Sheet</li> <li>Statement of Revenues, Expenditures and Changes in Fund Balance</li> </ul>	<ul> <li>Statement of Fiduciary Net Position</li> <li>Statement of Changes in Fiduciary Net Position</li> </ul>	
Accounting basis and measurement focus	Accrual accounting and economic resource focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resource focus	
Type of asset/liability information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, short-term and long- term	Generally assets expected to be consumed and liabilities paid during the year or soon thereafter; no capital assets or long-term liabilities included	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both short-term and long-term	
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All revenues and expenses during the year, regardless of when cash is received or paid	

#### District-Wide Statements

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflows or resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

#### **Overview of the Financial Statements (Continued)**

#### **District-Wide Statements (Continued)**

The two district-wide statements report the District's net position and how they have changed. The term "net position" is defined as the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources and is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, you need to consider additional nonfinancial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the district-wide financial statements, the District's activities are shown in one category:

• *Governmental Activities*: Most of the District's basic services are included here, such as regular and special education, transportation, administration, food services and community education. Property taxes and state appropriations finance most of these activities.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by state law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (e.g., repaying its long-term debts) or to show that it is properly using certain revenues (e.g., federal grants).

The District has one type of fund:

• *Governmental Funds*: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view to determine whether the District's working capital will be sufficient to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, we provide reconciliations between the governmental funds statements and the district-wide statements, which do present a long-term focus.

#### Financial Analysis of the District as a Whole

#### Net Position

The District's consolidated net position increased 68.99% and was negative \$4,622,371 on June 30, 2022 (See Table A-1). The District's total assets and deferred outflows decreased 3.68% due to increases in cash, investments, and receivables offset by a decrease in capital assets due to depreciation. Total liabilities and deferred inflows decreased 9.51% due to decreases in bonds payable, net pension liability, salaries payable, and increases in deferred inflows of resources related to pensions. More information about the change in pension liability can be found in Note 6 of the financial statements.

The net investment in capital assets increased primarily due to the District paying off long-term debt faster than the rate of depreciation of assets. The restricted net position increased due to positive changes in debt service, food service, and community education. The unrestricted net position increased because of changes in the net pension liability and related deferred inflows and outflows of the District, revenues exceeding expenditures in non-restrictive programming areas, and decreases in salaries payable.

	Government	Percentage	
	2022	2021	Change
Assets			
Current and other assets	\$ 47,168,044	\$ 45,270,955	4.19%
Capital and non-current assets	81,928,795	86,458,852	-5.24%
Total assets	129,096,839	131,729,807	-2.00%
Deferred outflows	17,230,257	20,182,385	-14.63%
Total assets and deferred outflows of resources	\$ 146,327,096	\$ 151,912,192	-3.68%
Liabilities			
Current liabilities	\$ 11,527,910	\$ 11,730,816	-1.73%
Long-term liabilities	69,841,077	95,371,690	-26.77%
Total liabilities	81,368,987	107,102,506	-24.03%
Deferred inflows of resources	69,580,480	59,715,244	16.52%
Total liabilities and deferred inflows of resources	150,949,467	166,817,750	-9.51%
Net Position			
Net investment in capital assets	\$ 31,978,155	\$ 30,755,848	3.97%
Restricted	6,200,834	4,489,066	38.13%
Unrestricted	(42,801,360)	(50,150,472)	14.65%
Total net position	(4,622,371)	(14,905,558)	68.99%
Total liabilities, deferred inflows of resources,			
and net position	\$ 146,327,096	\$ 151,912,192	-3.68%

## Table A-1The District's Net Position

#### Financial Analysis of the District as a Whole (Continued)

#### Change in Net Position

The change in net position for 2021-2022 was a positive \$10,283,187 based on total revenues of \$89.8 million and total expenses of \$79.5 million. Table A-2 on the following page shows the breakdown of the various revenue and expense categories.

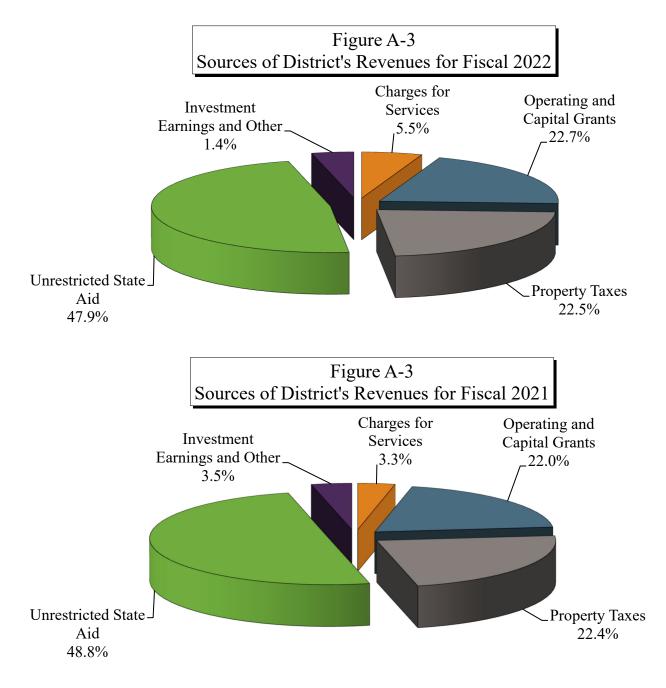
### Tables A-2Change in Net Position

	Government	Percentage	
	2022 2021		Change
Revenues			
Program revenues			
Charges for services	\$ 4,907,394	\$ 2,859,322	71.63%
Operating grants and contributions	18,241,677	16,979,366	7.43%
Capital grants and contributions	2,201,632	2,215,824	-0.64%
General revenues			
Property taxes	20,243,924	19,562,773	3.48%
Unrestricted state aid	42,968,151	42,551,887	0.98%
Investment earnings	(31,950)	29,452	-208.48%
Other	1,233,595	3,066,247	-59.77%
Total revenues	89,764,423	87,264,871	2.86%
Expenses	1 757 ((0	2 006 424	12 400/
Administration	1,757,668	2,006,434	-12.40%
District support services	1,578,610	1,471,768	7.26%
Regular instruction	33,328,809	35,914,948	-7.20%
Vocational education instruction	1,982,771	1,625,890	21.95%
Special education instruction	12,466,853	12,853,298	-3.01%
Instructional support services	5,161,405	6,443,199	-19.89%
Pupil support services	6,654,513	6,779,803	-1.85%
Sites and buildings	8,507,374	8,272,267	2.84%
Fiscal and other fixed cost programs	92,563	464,917	-80.09%
Food service	3,368,408	2,999,362	12.30%
Community service	3,284,663	3,065,022	7.17%
Interest and fiscal charges on long-term liabilities	1,297,599	1,331,443	-2.54%
Total expenses	79,481,236	83,228,351	-4.50%
Change in net position	10,283,187	4,036,520	-154.75%
Change in accounting principle		-	0.00%
Beginning net position	(14,905,558)	(18,942,078)	21.31%
Ending net position	\$ (4,622,371)	\$ (14,905,558)	68.99%

#### Financial Analysis of the District as a Whole (Continued)

#### Revenues

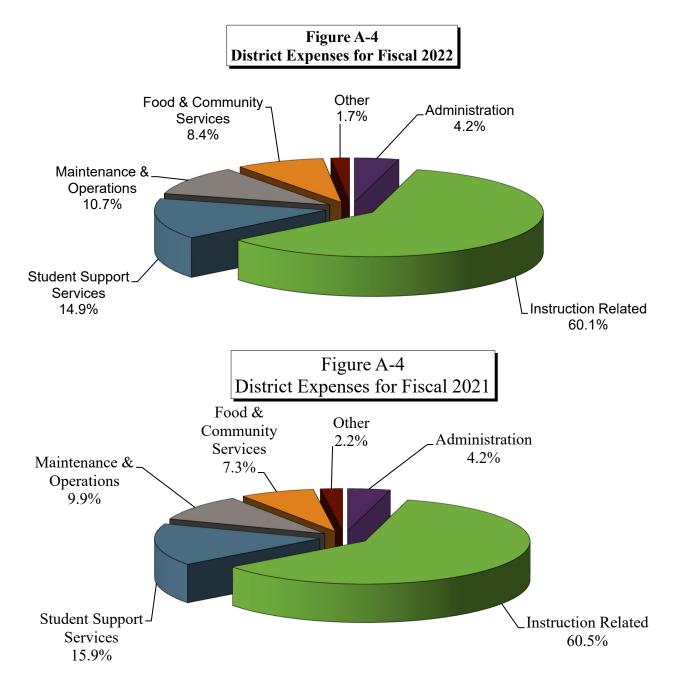
The District's total revenues were approximately \$89.8 million for the year ended June 30, 2022. Property taxes and state formula aid accounted for 70.4% of total revenue for the year (See Figure A-3). Another 1.4% came from other general revenues combined with investment earnings, and the remaining 28.2% came from program revenues.



#### Financial Analysis of the District as a Whole (Continued)

#### Expenses

The District's total expenditures were approximately \$79.5 million for the year ended June 30, 2022. The District's expenses are predominantly related to educating, caring for, and transporting students. The administrative expenses of the District accounted for 4.2% of total costs for 2021-22 and for 4.2% of total costs for 2020-21 (see Figure A-4).



#### Financial Analysis of the District as a Whole (Continued)

#### **Governmental** Activities

Typically, the District does not incorporate funds allocated to direct instruction as part of an analysis of expenditures in all governmental funds. Funding for the general operation of the District is controlled by the state and the District does not have the latitude to allocate money received from entrepreneurial-type funds for food service and community education. Therefore, a more accurate analysis would be limited to the allocation of resources received for the general operation of the District and would show that 74.3% of those resources are spent on instruction and support services associated with the instruction.

Table A-3 presents the cost of 12 major District activities. The table also shows each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost shows the financial burden that was placed on the District's taxpayers by each of these functions.

Users of District programs paid \$4,907,394 to the District as shown in the Statement of Activities in the financial statements. The federal and state governments subsidized certain programs with grants and contributions (\$18,241,677 for operating purposes and \$2,201,632 for capital purposes). District taxpayers and the taxpayers of the State of Minnesota, however, paid for most of the District's costs with general revenue of \$64,413,720. Of that amount, a major portion of governmental activities came from \$20,243,924 in property taxes, \$42,968,151 of state aid based on the statewide education aid formula, and \$1,201,645 with investment earnings, other general revenues, and net change from the joint venture.

	Total Cost of Services Perc		Percentage	Net Cost of Services		Percentage
	2022	2021	Change	2022	2021	Change
Administration	\$ 1,757,668	\$ 2,006,434	-12.40%	\$ 1,757,668	\$ 2,006,434	-12.40%
District support services	1,578,610	1,471,768	7.26%	1,538,032	1,458,564	5.45%
Regular instruction	33,328,809	35,914,948	-7.20%	28,781,526	32,411,454	-11.20%
Vocational education	;;;			- ) )	- , , -	
instruction	1,982,771	1,625,890	21.95%	1,276,789	1,593,154	-19.86%
Special education	-,, =_,, ; =	_,,,,,,,,		, ,	,, -	
instruction	12,466,853	12,853,298	-3.01%	2,842,820	2,787,231	1.99%
Instructional support	,,	,,_,		)- )	,, -	
services	5,161,405	6,443,199	-19.89%	4,843,669	6,086,999	-20.43%
Pupil support services	6,654,513	6,779,803	-1.85%	6,391,818	6,551,316	-2.43%
Sites and buildings	8,507,374	8,272,267	2.84%	6,679,193	6,403,158	4.31%
Fiscal and other fixed						
cost programs	92,563	464,917	-80.09%	92,563	424,384	-78.19%
Food service	3,368,408	2,999,362	12.30%	(1,482,436)	(450,994)	228.70%
Community service	3,284,663	3,065,022	7.17%	111,292	570,696	-80.50%
Interest and fiscal charges						
on long-term liabilities	1,297,599	1,331,443	-2.54%	1,297,599	1,331,443	-2.54%
Total	\$ 79,481,236	\$ 83,228,351	-4.50%	\$ 54,130,533	\$ 61,173,839	-11.51%

### Tables A-3Program Expenses and Net Cost of Services

#### Financial Analysis of the District's Funds

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported a combined fund balance of \$23,723,927. Of this amount, \$6,896,362 is restricted to cover building project costs, future debt obligations, and other purposes.

Revenues for the District's governmental funds were \$89,913,143 while total expenditures were \$87,485,581. After factoring in Other Financing Sources of \$223,158, the District completed the year with a net change in fund balance of a positive \$2,650,720. The most significant factors leading to the increase were fund balance increases in the general and food service funds from planned program modifications as well as utilization of COVID-19 federal pandemic relief funds.

#### **General Fund**

The General Fund includes the primary operations of the District in providing educational services to students from kindergarten through grade 12 including pupil transportation activities and capital outlay projects.

The following schedule presents a summary of General Fund revenues.

Tables A-4		
General Fund Revenues		

	Year	Ended		
	June	e 30,	Change	e
			Increase	
	2022	2021	(Decrease)	Percent
Property taxes	\$ 12,456,766	\$ 11,890,038	\$ 566,728	4.77%
Other local and county				
revenues	2,384,594	1,201,745	1,182,849	98.43%
State sources	55,452,983	55,596,866	(143,883)	-0.26%
Federal sources	3,497,363	4,294,003	(796,640)	-18.55%
Sales and other				
conversion of assets	28,102	9,745	18,357	188.37%
Total revenue	\$ 73,819,808	\$ 72,992,397	\$ 827,411	1.13%

#### **General Fund (Continued)**

Total General Fund revenue increased from the previous year by \$827,411, or 1.13%. Property tax revenue increased by \$566,728. Revenue from state sources decreased by \$143,883 due to less General Education Revenue formula allowance resulting from a loss of 81 students and an increase in special education aid. Federal sources went down primarily due to reduced funding received from federal pandemic relief funds. The revenue from Other Local and County sources increased by \$1,182,849, due to increases in revenue from student activities, donations, e-rate reimbursement, and the implementation of programs through Southwest Metro for online school and the Transitions program. These increases were offset by decreases in third-party billing, tuition received from their districts, and interest income.

The following schedule presents a summary of General Fund expenditures.

		Ended e 30,	Chan	ge
	2022	2021	Increase (Decrease)	Percent
Salaries	\$ 39,479,604	\$ 38,498,306	\$ 981,298	2.55%
Employee benefits	15,113,852	15,036,828	77,024	0.51%
Purchased services	11,392,180	10,121,120	1,271,060	12.56%
Supplies and materials	3,379,522	3,868,302	(488,780)	-12.64%
Capital expenditures	2,346,344	2,680,041	(333,697)	-12.45%
Other expenditures	683,246	608,042	75,204	12.37%
Total expenditures	\$ 72,394,748	\$ 70,812,639	\$ 1,582,109	2.23%

#### Tables A-5 General Fund Expenditures

Total General Fund expenditures increased \$1,582,109, or 2.23% from the previous year primarily due to salary and benefit negotiated increases, tuition paid to other districts, contracted services, e-rate computer purchases, capital projects, and costs necessary for building operations.

In the 2021-2022 school year, General Fund revenues and other sources were higher than expenditures and other sources by \$1,561,788. As a result, the total fund balance on June 30, 2022, increased to \$19,595,847 of which \$8,037,077 was restricted, committed, or assigned. The combined unassigned and non-spendable fund balance increased from the prior year, ending at a balance of \$11,558,770 on June 30, 2022, or 15.99% of expenditures with the non-spendable fund balance of \$808,200 included. The District closely monitors its fund balance. The existing operating referendum is not inflationary so a five-year plan was created for use of the funds generated by the voter-approved referendum. It includes building fund balance in the beginning years to be used in future years as inflation outpaces the revenue.

#### **General Fund Budgetary Highlights**

The District typically revises its annual budget once each year. The budget amendment caused the changes shown between the original budget amount and the final budget amount which primarily fell into the following categories:

- Change in salaries and benefits from projected amounts due to staffing for enrollment and special education needs and contract settlements.
- Changes in revenue entitlements from state aid proration and enrollment changes.
- Changes in revenue from the Special Education program.
- Changes in revenue and expenditures for COVID-19 federal pandemic relief funds.

While the District's final budget for the General Fund anticipated that revenues and other financing sources would exceed expenditures by \$1,186,876, the actual results for the year show a surplus of \$1,561,788 with revenues and other financing sources exceeding expenditures. Revenues and other financing sources were over the District's final budget by 0.37% and expenditures were under budget by 0.14%.

- Actual revenues and other financing sources were higher than expected by \$272,824 due primarily to increased special education aid, lower than anticipated state aid generated from average daily membership, and reclassification of funds to the Capital Project Fund.
- Actual expenditures were under budget by \$104,088. The District had lower than anticipated staffing expenditures and lower extended time payments for staff resulting in reduced staffing expenditures and lower than anticipated health insurance, TRA, FICA, and PERA expenditures. Open positions required contracted services to fulfill district obligations resulting in higher than anticipated purchased services. Utilities, transportation, technology capital purchases, and capital projects were under budget. Supplies and materials were higher than anticipated due to increased student activities and increases in market pricing.

#### **Capital Projects and Debt Service Funds**

The Building Construction fund recorded the revenues and expenditures for the high school tennis court project. The high school tennis court project is expected to be completed in 2022-2023. Revenue for the tennis court project was the result of lease financing proceeds recorded in 2020-2021. Expenditures for work completed in 2021-2022 totaled \$468,780 for the high school tennis courts. The Building Construction fund balance was \$42,400 on June 30, 2022, which was a decrease of \$468,780.

The Debt Service Fund balance for Fund 07 decreased by \$82,457. The ending balance is \$853,544 in total as of June 30, 2022. All of this balance is restricted to meet future debt obligations of the District.

The Post Employment Debt Service Fund expenditures exceeded revenues by \$12,560 and decreased its fund balance to \$416,263 on June 30, 2022. The balance in this fund will be used for future debt service obligations.

#### **Other Nonmajor Funds**

The Food Service Fund revenues exceeded expenditures causing the fund balance to increase by \$1,325,148 to \$2,697,528. Food Service revenues were over budget by \$564,285 and the expenditures were under budget by \$515,540. Revenue was higher than anticipated due primarily to higher than anticipated a la carte sales and other sales exceeding budget by \$506,754. Meal participation was higher than expected with actual total meals served exceeding budget by 82,852 and the prior year by 149,954. Expenditures for the purchase of food were less due to lower than projected per meal cost based on current market conditions.

The Community Service Fund revenues exceeded expenditures and other financing sources by \$327,581 and increased its fund balance to \$118,345 as of June 30, 2022. Programming increased to prepandemic levels resulting in a \$661,000 increase in participation fees and expenditures increased to meet the programming needs.

#### **Fiduciary Funds**

The District created a sunset clause in certain contracts for retiree insurance contributions. Individuals hired after the sunset date are no longer eligible for the grandfathered post-retirement insurance benefits. The new provisions require the District to make ongoing contributions to the new employee's HRA account held in an outside irrevocable trust. Each contract has a contribution limit for the individual employee. The value of the irrevocable trust was \$3,403,212 as of June 30, 2022.

During the 2009-2010 school year, the District issued \$10.845 million in OPEB Bonds and at the same time, created an irrevocable trust to fund the District's post-employment benefits. The District started to use the Trust in the 2012-2013 year to cover post-employment obligations. The amount held in trust for OPEB as of June 30, 2022, was \$12,501,419 decreasing by \$2,833,002.

#### **Capital Asset and Debt Administration**

#### Capital Assets

By the end of 2022, the District had invested approximately \$158.7 million in a broad range of capital assets, including school buildings, athletic facilities, computers, and audio-visual equipment, (see Table A-6). This amount represents a net decrease of \$2,763,212 or 3.45%, from last year. Total depreciation/ amortization expense for the year was approximately \$5.3 million. More detailed information about capital assets can be found in Note 3 to the financial statements.

### Table A-6The District's Capital Assets

	2022	2021	Percentage Change
Land	\$ 4,222,035	\$ 4,222,035	0.00%
Construction in progress	161,051	1,530,500	-89.48%
Land improvements	13,635,122	12,780,337	6.69%
Buildings and improvements	132,400,399	130,194,441	1.69%
Equipment and transportation vehicles	8,147,094	7,465,196	9.13%
Leased equipment	127,170	-	0.00%
Total historical cost	158,692,871	156,192,509	1.60%
Less accumulated depreciation	(81,259,345)	(75,995,771)	-6.93%
Total	\$ 77,433,526	\$ 80,196,738	-3.45%

#### **Construction – Next Five Years**

The District will continue to improve buildings and building sites utilizing Long Term Facilities Maintenance funding but does not have plans for a project requiring bonded debt.

#### Long-Term Debt

At year-end, the District had \$46,625,765 in general obligation (G.O.) bonds, financed purchases and leases, a decrease of 13.47% from last year as shown in Table A-7. The District also had \$1,412,316 in future post-employment severance benefits payable on June 30, 2022. The School Board has committed \$2,374,820 for payment of future post-employment severance and health benefits. More detailed information about the District's long-term liabilities is presented in Note 4 to the financial statements.

#### **Capital Asset and Debt Administration (Continued)**

#### Long-Term Debt (Continued)

### Table A-7The District's Long-Term Liabilities

	2021	2021	Percentage Change
G.O. bonds	\$ 44,780,000	\$ 51,295,000	-12.70%
Net bond premium and discount	915,289	1,439,032	-36.40%
Net G.O. bonds	45,695,289	52,734,032	-13.35%
Obligations under Financed purchase and leases	1,040,070	1,152,860	-9.78%
Net G.O. bonds, financed purchases and leases	46,735,359	53,886,892	-13.27%
Severance payable	1,081,263	1,285,490	-15.89%
Compensated absences payable	331,053	365,647	-9.46%
Total	\$ 48,147,675	\$ 55,538,029	-13.31%

#### **Bond Ratings**

The District's G.O. bonds carry an MSDE enhanced rating of Aa1 according to the most recent Moody's Investor Service Rating. The District's rating was upgraded from Aa2 to Aa1 on July 29, 2022.

#### Limitations on Debt

The state limits the amount of General Obligation debt the District can issue to 15% of the market value of all taxable property within the District's corporate limits. The District's outstanding debt is significantly below this limit.

#### Factors Bearing on the District's Future

With the exception of the voter-approved operating referendum, the District is dependent on the State of Minnesota for its revenue authority. Recent experience demonstrates that legislated revenue increases have not been sufficient to meet instructional program needs and increased costs due to inflation. Underfunding by the federal and state governments for special education programming continues to grow and requires the use of other funding sources to cover the cost. Not unlike other school districts, enrollment projections indicate a declining enrollment phase that will also be a budgetary factor since many of the funding formulas are based on student enrollment. Enrollment is following the same trend as births recorded in Wright County. The District will continue its conservative budgeting practices and explore additional sources of revenue.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office, Independent School District No. 877, 214 1<sup>st</sup> Avenue NE, Buffalo, Minnesota 55313.

**BASIC FINANCIAL STATEMENTS** 

#### Independent School District No. 877 Statement of Net Position June 30, 2022

	Governmental
Assets Cash and investments	\$ 29,260,848
Current property taxes receivable	9,117,748
Delinquent property taxes receivable	255,261
Accounts receivable	390,162
Interest receivable	3,944
Due from Department of Education	5,273,037
Due from Federal Government through Department of Education	1,164,961
Due from other Minnesota school districts	655,841
Due from other governmental units	161,394
Inventory	125,492
Prepaid items	759,356
Equity interest in joint venture	386,654
Net OPEB asset	4,108,615
Capital assets not being depreciated	4 222 225
Land	4,222,035
Construction in progress	161,051
Capital assets, net of accumulated depreciation/ amortization Land improvements	8 500 408
Buildings	8,500,498 61,235,121
Machinery and equipment	3,206,726
Leased equipment	108,095
Total assets	129,096,839
	123,030,033
Deferred Outflows of Resources	
Deferred outflows of resources related to pensions	16,471,137
Deferred outflows of resources related to OPEB	721,711
Deferred outflows related to charge on refunding	37,409
Total deferred inflows of resources	17,230,257
Total assets and deferred outflows of resources	\$ 146,327,096
Liabilities	
Accounts payable	\$ 1,402,919
Salaries and benefits payable	1,518,419
Interest payable	664,893
Due to other Minnesota school districts	226,537
Due to other governmental units	392,565
Unearned revenue	606,491
Bond payable, net	
Payable within one year	6,105,000
Payable after one year	39,590,289
Lease payable	24 224
Payable within one year Payable after one year	24,224 85,370
Financed purchase from direct borrowing	85,570
Payable within one year	192,238
Payable after one year	738,238
Compensated absences payable	750,250
Payable within one year	331,053
Severance payable	
Payable within one year	63,571
Payable after one year	1,017,692
Net pension liability	28,409,488
Total liabilities	81,368,987
Deferred Inflows of Resources	19.079.254
Property taxes levied for subsequent year's expenditures	18,978,354
Deferred inflows of resources related to pensions Deferred inflows of resources related to OPEB	47,059,965 2,827,797
Deferred inflows of resources related to OFEB	
Total deferred inflows of resources	<u>714,364</u> 69,580,480
Total deletted inflows of resources	0,,00,400
Net Position	
Net investment in capital assets	31,978,155
Restricted for	
Debt service	728,887
Other purposes	5,471,947
Unrestricted	(42,801,360)
Total net position	(4,622,371)
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Total liabilities, deferred inflows of resources, and net position	\$ 146,327,096

#### Statement of Activities For the Year Ended June 30, 2022

		Program Revenues			
		Charges for	Operating Grants and	Capital Grants and	Net (Expense) Changes in Net
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities
Governmental activities					
Administration	\$ 1,757,668	\$ -	\$ -	\$ -	\$ (1,757,668)
District support services	1,578,610	40,578	-	-	(1,538,032)
Elementary and secondary regular instruction	33,328,809	801,133	3,310,500	435,650	(28,781,526)
Vocational education instruction	1,982,771	687,242	18,740	-	(1,276,789)
Special education instruction	12,466,853	119,348	9,504,685	-	(2,842,820)
Instructional support services	5,161,405	153	317,583	-	(4,843,669)
Pupil support services	6,654,513	98,400	164,295	-	(6,391,818)
Sites and buildings	8,507,374	52,603	9,596	1,765,982	(6,679,193)
Fiscal and other fixed cost programs	92,563	-	-	-	(92,563)
Food service	3,368,408	518,390	4,332,454	-	1,482,436
Community education and services	3,284,663	2,589,547	583,824	-	(111,292)
Interest and fiscal charges on long-term debt	1,297,599	<u> </u>			(1,297,599)
Total governmental activities	\$ 79,481,236	\$ 4,907,394	\$ 18,241,677	\$ 2,201,632	(54,130,533)
	General revenues	5			
	Taxes				
	Property ta	axes, levied for ger	neral purposes		12,467,928
	Property taxes, levied for community service				593,861
	1 2	axes, levied for del	•		7,182,135
	State aid-form				42,968,151
Other general revenues				1,176,510	
	Investment income				(31,950)
	Net change from joint venture				57,085
Total general revenues				64,413,720	
	Change in net po	~			10,283,187
	Net position - beg	ginning			(14,905,558)
	Net position - end	ding			\$ (4,622,371)

#### Independent School District No. 877 Balance Sheet - Governmental Funds June 30, 2022

	General	Debt Service	Other Nonmajor Funds	Governmental
Assets				
Cash and investments	\$ 20,659,345	\$ 3,915,901	\$ 4,685,602	\$ 29,260,848
Current property taxes receivable	5,164,686	2,797,812	1,155,250	9,117,748
Delinquent property taxes receivable	140,992	77,933	36,336	255,261
Accounts receivable	380,464	-	9,698	390,162
Interest receivable	3,944	-	-	3,944
Due from Department of Education	5,183,054	26,811	63,172	5,273,037
Due from Federal Government				
through Department of Education	936,681	-	228,280	1,164,961
Due from other Minnesota school districts	594,997	-	60,844	655,841
Due from other governmental units	110,934	-	50,460	161,394
Inventory	59,088	-	66,404	125,492
Prepaid items	749,112		10,244	759,356
Total assets	\$ 33,983,297	\$ 6,818,457	\$ 6,366,290	\$ 47,168,044
Liabilities				
Accounts payable	\$ 1,377,404	\$ -	\$ 25,515	\$ 1,402,919
Salaries and benefits payable	1,333,171	-	185,248	1,518,419
Due to other Minnesota school districts	226,537	-	-	226,537
Due to other governmental units	392,101	-	464	392,565
Unearned revenue	300,877	-	305,614	606,491
Severance payable	39,768	-	23,803	63,571
Total liabilities	3,669,858	-	540,644	4,210,502
Deferred Inflows of Resources				
Unavailable revenue - property taxes levied				
for subsequent year's expenditures	10,576,600	5,886,980	2,514,774	18,978,354
Unavailable revenue - delinquent property taxes	140,992	77,933	36,336	255,261
Total deferred inflows of resources	10,717,592	5,964,913	2,551,110	19,233,615
Fund Balances				
Nonspendable	808,200	-	76,648	884,848
Restricted	2,648,528	853,544	3,394,290	6,896,362
Committed	2,374,820	-	-	2,374,820
Assigned	3,013,729	-	-	3,013,729
Unassigned	10,750,570	-	(196,402)	10,554,168
Total fund balances	19,595,847	853,544	3,274,536	23,723,927
Total liabilities, deferred inflows of				
resources, and fund balances	\$ 33,983,297	\$ 6,818,457	\$ 6,366,290	\$ 47,168,044

#### Independent School District No. 877 Reconciliation of the Balance Sheet to the Statement of Net Position - Governmental Funds June 30, 2022

	 2022
Total fund balances - governmental funds	\$ 23,723,927
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds.	
Cost of capital assets	158,692,871
Less accumulated depreciation/ amortization	(81,259,345)
Equity interests in underlying capital assets of joint ventures are not reported in	
the funds because they do not represent current financial assets.	
Equity interest in joint venture - Wright Technical Center	386,654
Long-term liabilities, including bonds payable, are not due and payable in the	
current period and, therefore, are not reported as liabilities in the funds. Long-term	
liabilities at year-end consist of:	
Bond principal payable	(44,780,000)
Net premium on bonds payable	(915,289)
Lease Payable	(109,594)
Financed purchase from direct borrowing	(930,476)
Compensated absences payable	(331,053)
Severance payable	(1,017,692)
Net pension liability	(28,409,488)
Net OPEB asset created through treatment of general obligation (G.O.) taxable	
OPEB bonds as employer contribution to defined benefit OPEB plan is not	
recognized in the governmental funds.	4,108,615
Deferred outflows of resources and deferred inflows of resources are created as	
a result of various differences related to pensions, OPEB and a bond refunding	
that are not recognized in the governmental funds.	
Deferred outflows of resources related to pensions	16,471,137
Deferred inflows of resources related to pensions	(47,059,965)
Deferred outflows of resources related to OPEB	721,711
Deferred inflows of resources related to OPEB	(2,827,797)
Deferred outflows of resources related to bond refunding	37,409
Deferred inflows of resources related to bond refunding	(714,364)
Delinquent property taxes receivables will be collected in subsequent years, but	
are not available soon enough to pay for the current period's expenditures and,	
therefore, are deferred in the funds.	255,261
Governmental funds do not report a liability for accrued interest on bonds and	
capital leases until due and payable.	 (664,893)
Total net position - governmental activities	\$ (4,622,371)

#### Independent School District No. 877 Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds Year Ended June 30, 2022

	General	Debt Service	Other Nonmajor Funds	Total Governmental Funds
Revenues				
Local property taxes	\$ 12,456,766	\$ 5,189,073	\$ 2,586,892	\$ 20,232,731
Other local and county revenues	2,384,594	(5,261)	2,625,432	5,004,765
Revenue from state sources	55,452,983	266,900	706,721	56,426,604
Revenue from federal sources	3,497,363	-	4,205,188	7,702,551
Sales and other conversion of assets	28,102	-	518,390	546,492
Total revenues	73,819,808	5,450,712	10,642,623	89,913,143
Expenditures				
Current				
Administration	1,872,795	-	-	1,872,795
District support services	1,642,429	-	-	1,642,429
Elementary and secondary regular instruction	32,628,131	-	-	32,628,131
Vocational education instruction	2,064,791	-	-	2,064,791
Special education instruction	13,291,312	-	-	13,291,312
Instructional support services	5,350,164	-	-	5,350,164
Pupil support services	6,789,159	-	-	6,789,159
Sites and buildings	6,317,058	-	-	6,317,058
Fiscal and other fixed cost programs	92,563	-	-	92,563
Food service	-	-	3,431,066	3,431,066
Community education and services	-	-	3,455,236	3,455,236
Capital outlay				
District support services	5,982	-	-	5,982
Elementary and secondary regular instruction	229,536	-	-	229,536
Vocational education instruction	6,140	-	-	6,140
Instructional support services	243,333	-	-	243,333
Pupil support services	4,621	-	-	4,621
Sites and buildings	1,589,129	-	468,780	2,057,909
Food service	-	-	102,336	102,336
Community education and services	-	-	11,847	11,847
Debt service				
Principal	239,960	4,025,000	1,935,000	6,199,960
Interest and fiscal charges	27,645	1,580,483	81,085	1,689,213
Total expenditures	72,394,748	5,605,483	9,485,350	87,485,581
Excess of revenues over (under) expenditures	1,425,060	(154,771)	1,157,273	2,427,562
Other Financing Sources				
Proceeds from sale of capital assets	9,558	-	14,116	23,674
Bond issuance	-	7,980,000	-	7,980,000
Bond premium	-	627,314	-	627,314
Proceeds from leases	127,170	-	-	127,170
Bond refunding payments	-	(8,535,000)	-	(8,535,000)
Total other financing sources	136,728	72,314	14,116	223,158
Net change in fund balances	1,561,788	(82,457)	1,171,389	2,650,720
Fund Balances				
Beginning of year	18,034,059	936,001	2,103,147	21,073,207
End of year	\$ 19,595,847	\$ 853,544	\$ 3,274,536	\$ 23,723,927

See notes to basic financial statements.

#### Independent School District No. 877 Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities - Governmental Funds Year Ended June 30, 2022

	 2022
Net change in fund balances - total governmental funds	\$ 2,650,720
Amounts reported for governmental activities in the Statement of Activities are different because: are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.	
Capital outlays Depreciation/ amortization expense	2,551,344 (5,314,556)
Net income from the equity interest in joint venture does not provide current financial resources and is not reported as revenue in the funds.	57,085
Compensated absences are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	34,595
Severance benefits are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	221,311
Proceeds of G.O. Taxable OPEB bonds issued during 2010 were contributed to the OPEB plan to retire the unfunded obligation. Governmental funds report such outlay as expenditures. The	
impact on the Statement of Activities is the creation of a new net OPEB asset which is a combination of the contribution to the irrevocable trust from the proceeds of the OPEB bond issue and the amortization of the net OPEB obligation for the current year.	551,777
Principal payments on long-term debt and leases are recognized as expenditures in the governmental funds but have no effect on net position in the Statement of Activities.	6,199,960
Bond refunding payments are recognized as an other financing use in the governmental funds but have no effect on net position in the Statement of Activities.	8,535,000
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and thus requires use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	(6,752)
Governmental funds report the effect of bond discounts and premiums when the debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.	(529,557)
Governmental funds report the effect of bond refundings when the debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.	300,609
Proceeds from the issuance of long term debt are recognized as other financing sources in the governmental funds increasing fund balance but have no effect on net position in the Statement of Activities.	(8,107,170)
Governmental funds recognize pension contributions as expenditures at the time of payment whereas the Statement of Activities factors in items related to pensions on a full accrual perspective.	3,127,628
Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	 11,193
Change in net position - governmental activities	\$ 10,283,187
ates to basic financial statements	 

See notes to basic financial statements.

#### Independent School District No. 877 Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - General Fund Year Ended June 30, 2022

		Amounts	Actual	Variance with Final Budget -
	Original	Final	Amounts	Over (Under)
Revenues	\$ 12.223.346	¢ 12.221.260	¢ 12 45( 7((	¢ 225.50(
Local property taxes	* ) - )	\$ 12,221,260	\$ 12,456,766 2,284,504	\$ 235,506 27,586
Other local and county revenues	2,177,914	2,357,008	2,384,594	27,586
Revenue from state sources	55,133,493	55,651,101	55,452,983	(198,118)
Revenue from federal sources	2,313,419	3,305,173	3,497,363	192,190
Sales and other conversion of assets Total revenues	22,000 71,870,172	22,000 73,556,542	28,102 73,819,808	<u>6,102</u> 263,266
Total revenues	/1,8/0,1/2	/5,550,542	/5,819,808	203,200
Expenditures				
Current				
Administration	1,927,298	1,914,840	1,872,795	(42,045)
District support services	1,803,830	1,691,574	1,642,429	(49,145)
Elementary and secondary regular instruction	32,413,885	32,214,171	32,628,131	413,960
Vocational education instruction	1,889,741	2,105,933	2,064,791	(41,142)
Special education instruction	13,379,254	13,683,099	13,291,312	(391,787)
Instructional support services	5,103,858	4,865,504	5,350,164	484,660
Pupil support services	7,100,786	7,223,518	6,789,159	(434,359)
Sites and buildings	5,919,951	5,773,289	6,317,058	543,769
Fiscal and other fixed cost programs	272,690	276,881	92,563	(184,318)
Capital outlay				
Administration	450	450	-	(450)
District support services	4,958	9,458	5,982	(3,476)
Elementary and secondary regular instruction	111,499	173,194	229,536	56,342
Vocational education instruction	5,000	5,000	6,140	1,140
Special education instruction	1,000	1,000	-	(1,000)
Instructional support services	327,272	327,272	243,333	(83,939)
Pupil support services	2,360	2,360	4,621	2,261
Sites and buildings	2,217,373	1,937,373	1,589,129	(348,244)
Debt service		, ,	, ,	
Principal	142,500	142,500	239,960	97,460
Interest and fiscal charges	24,250	24,250	27,645	3,395
Total expenditures	72,647,955	72,371,666	72,394,748	23,082
1		. ) )	. ) )	
Excess of revenues over (under) expenditures	(777,783)	1,184,876	1,425,060	240,184
Other Financing Sources				
Proceeds from sale of capital assets	2,000	2,000	9,558	7,558
Proceeds from leases	-	-	127,170	127,170
Total other financing sources	2,000	2,000	136,728	134,728
Net change in fund balance	\$ (775,783)	\$ 1,186,876	1,561,788	\$ 374,912
Fund Balance				
Beginning of year			18,034,059	
End of year			\$ 19,595,847	

#### Independent School District No. 877 Statement of Fiduciary Net Position June 30, 2022

	Total Trust Funds
Assets	
Current	
Investments	
Brokered money market	\$ 3,793,380
Fixed income	2,933,556
Equities	9,497,277
Total investments	16,224,213
Accounts and interest receivable	59,785
Total assets	\$ 16,283,998
Liabilities	
Accounts payable	\$ 379,367
Net Position	
Held in trust for OPEB	\$ 12,501,419
Held in trust for HRA	3,403,212
Total net position	\$ 15,904,631

#### Statement of Changes in Fiduciary Net Position Year Ended June 30, 2022

	Total Trust Funds
Additions	
Contributions	\$ 869,539
Investment income	
Interest, dividends, change in fair value	(1,697,923)
Less investment expenses	(76,962)
Net investment income	(1,774,885)
Total additions	(905,346)
Deductions	
Employee benefit deductions	1,294,556
Change in net position	(2,199,902)
Net Position Beginning of year	18,104,533
End of year	\$ 15,904,631

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#### **Independent School District No. 877 Notes to Basic Financial Statements**

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The District operates under a school board form of government for the purpose of providing educational services to individuals within the District areas. The governing body consists of a seven member board elected by the voters of the District to serve four-year terms.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant policies.

#### A. Reporting Entity

The financial statements present the District and its component units. The District includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the District are financially accountable and are included within the basic financial statements of the District because of the significance of their operational or financial relationships with the District.

The District is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the District.

As a result of applying the component unit definition criteria above, it has been determined the District has no component units.

The student activity accounts of the District are under board control and are reported in the General Fund.

#### **B.** Basic Financial Statement Information

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. The fiduciary funds are only reported in the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position at the fund financial statement level.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **B.** Basic Financial Statement Information (Continued)

The District applies restricted resources first when an expense is incurred for a purpose for which both restricted and unrestricted net position is available. Depreciation expense that can be specifically identified by function is included in the direct expenses of that function. Depreciation expense relating to assets that serve multiple functions is presented as unallocated depreciation in the Statement of Activities. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. The effect of interfund activity has been removed from these statements.

Separate fund financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Private Purpose Trust and Custodial Funds are presented in the fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the District, these funds are not incorporated into the government-wide statements.

#### C. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner.

#### 1. Revenue Recognition

Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to *Minnesota Statutes* and accounting principles generally accepted in the United States of America. *Minnesota Statutes* include state aid funding formulas for specific years. Federal revenue is recorded in the year in which the related expenditure is incurred. Other revenue is considered available if collected within 60 days.

#### 2. Recording of Expenditures

Expenditures are generally recorded when a liability is incurred. The exceptions to this general rule are that interest and principal expenditures in the Debt Service Fund, compensated absences and claims and judgments are recognized when payment is due.

The District applies resources in the following order when an expenditure is incurred for a purpose for which both restricted and unrestricted fund balances are available: restricted, committed, assigned, and unassigned.

#### **Independent School District No. 877 Notes to Basic Financial Statements**

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus and Basis of Accounting (Continued)

#### **Description of Funds**

Major Funds:

General Fund – This fund is the basic operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – This fund is used to account for the accumulation of resources for, and payment of, general obligation (G.O.) bond and state loan principal, interest and related costs.

#### Nonmajor Funds

Food Service Special Revenue Fund – This fund is used to account for food service revenues and expenditures.

Community Service Special Revenue Fund – This fund is used to account for services provided to residents in the areas of community education, school readiness, early childhood and family education, or other similar services.

Post Employment Debt Service Fund – This fund is used to account for the financial resources relating to the bond issued for post-employment benefits.

Building Construction Fund – Capital Projects – This fund is used to account for financial resources used for the acquisition or construction of major capital facilities authorized by bond issue.

#### **Fiduciary Funds**

OPEB Irrevocable Trust Fund – This fund is used to account for the financial resources relating to post-employment benefits.

HRA Trust Fund – This fund is used for reporting resources set aside and held in a trust arrangement for HRA contributions.

#### **D.** Deposits and Investments

The District's total deposits and investments are comprised of two major components, each with its own set of legal and contractual provisions as described below and on the following page.

#### 1. District Funds Other than OPEB and HRA Trust Funds

Cash and investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **D.** Deposits and Investments

The District's total deposits and investments are comprised of two major components, each with its own set of legal and contractual provisions as described below and on the following page.

### 1. District Funds Other than OPEB and HRA Trust Funds (Continued)

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments held by investment pools are measured at amortized cost.

Cash and investments at June 30, 2022, were comprised of deposits and shares in the Minnesota School District Liquid Asset Fund (MSDLAF) and shares in the Minnesota Trust (MNTrust) securities. MSDLAF and MNTrust securities are valued at amortized cost, which approximates fair value.

*Minnesota Statutes* requires all deposits be protected by federal deposit insurance, corporate surety bonds or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds.

*Minnesota Statutes* authorizes the District to invest in obligations of the U.S. Treasury, agencies, and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, repurchase, and reverse repurchase agreements and commercial paper of the highest quality with a maturity of no longer than 270 days.

In accordance with GASB Statement No. 79, the various MSDLAF and MNTrust securities are valued at amortized cost, which approximates fair value. There are no restrictions or limitations on withdrawals from the MSDLAF or MNTrust. Investments in the MSDLAF MAX must be deposited for a minimum of 14 calendar days with the exception of direct investments of funds distributed by the State of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty and there is a 24 hour hold on all requests for redemptions. MSDLAF+ Term investments have a maturity of 60 days to one year and early withdrawal may result in substantial early redemption penalties. Seven days' notice of redemption is required for withdrawals of investments in the MNTrust Term Series withdrawn prior to the maturity date of that series. A penalty could be assessed as necessary to recoup the Series for any charges, losses, and other costs attributable to the early redemption.

### 2. OPEB and HRA Trust Funds

These funds represent investments administered by the District's OPEB and HRA Trust investment managers. As of June 30, 2022, they were comprised of brokered money markets, government agencies, corporate securities equities and mutual funds.

### **D.** Deposits and Investments (Continued)

### 2. OPEB and HRA Trust Funds (Continued)

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of short-term investments with original maturities of three months or less from the date of acquisition. Investments are stated at fair value.

*Minnesota Statutes* authorize the OPEB and HRA Trust to invest in obligations of the U.S. Treasury, agencies, and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota, or its municipalities, bankers' acceptances, future contracts, corporate bonds, common stock and foreign stock of the highest quality, mutual funds, repurchase and reverse agreements, commercial paper of the highest quality with a maturity no longer than 270 days and in the State Board of Investments. Investments are stated at fair value.

### E. Property Tax Receivable

Current property taxes receivable are recorded for taxes certified the previous December and collectible in the current calendar year, which have not been received by the District. Delinquent property taxes receivable represent uncollected taxes for the past six years, and are deferred and included in the deferred inflows of resources section of the fund financial statements as unavailable revenue because they are not available to finance the operations of the District in the current year.

#### F. Property Taxes Levied for Subsequent Year's Expenditures

Property taxes levied for subsequent year's expenditures consist principally of property taxes levied in the current year which will be collected and recognized as revenue in the District's following year to properly match those revenues with the budgeted expenditures for which they were levied. This amount is equal to the amount levied by the School Board in December 2021, less various components and their related adjustments as mandated by the state. These portions of that levy were recognized as revenue in fiscal year 2022. The remaining portion of the levy will be recognized when measurable and available.

#### G. Inventories

Inventories of commodities donated directly by the U.S. Department of Agriculture are recorded at market value. Other inventories are stated at cost as determined on a first-in, first-out (FIFO) basis. Inventories are recorded as expenditures when consumed rather than when purchased.

### H. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are recorded as an expenditure at the time of consumption.

### I. Property Taxes

The District levies its property tax during the month of December. December 28 is the last day the District can certify a tax levy to the County Auditor. Such taxes become a lien on January 1. The property tax is recorded as revenue when it becomes measurable and available. Wright County and Hennepin County are the collecting agencies for the levy and remit the collections to the District three times a year. The Tax levy notice is mailed in March with the first half of the payment due on May 15 and the second half due on October 15. Delinquent collections for November and December are received the following January.

A portion of property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from state sources in the financial statements.

### J. Capital Assets

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements.

Capital assets are defined by the District as assets with an initial individual cost of more than \$5,000 with an estimated useful life in excess of five years, including all computer equipment regardless of the value. Such assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at its acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purpose. Useful lives vary from 20 to 50 years for land improvements and buildings and 5 to 20 years for equipment.

Capital assets not being depreciated include land and construction in progress. The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

### K. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has three items that qualify for reporting in this category. A deferred charge on refunding, and deferred outflows of resources related to pensions and OPEB are reported in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred outflows of resources related to pensions and OPEB are recorded for various estimate differences that will be amortized over future years.

### K. Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the Statement of Financial Position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has five types of items which qualify for reporting in this category. The first item, unavailable revenue from property taxes, arises under a modified accrual basis of accounting and is reported only in the Governmental Funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available. The second item is property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, and is reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the Governmental Funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available. A deferred charge on refunding is reported in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred inflows of resources related to pensions is recorded on the government-wide statements for various estimate differences that will be amortized and recognized over future years. Deferred inflows of resources related to OPEB is recorded on the government-wide statements for various estimate differences that will be amortized and recognized over future years.

### L. Long-Term Obligations

In the government-wide financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### **M.** Compensated Absences

Vacation pay is earned at various rates by employees and accrued as compensated absences in the Statement of Net Position.

Substantially all employees are entitled to sick leave at various rates. Classified employees are not compensated for unused sick leave upon a qualified termination of employment.

### M. Compensated Absences (Continued)

Non-classified employees receive payment for a set number of sick days after reaching age 55 and completing 15 years of service. The amount of compensated absences for sick leave anticipated to be paid upon employees' retirements is recorded as severance payable in the Statement of Net Position.

### N. Post Employment Severance and Health Benefits

Severance and health benefits consist of lump sum retirement payments and post employment health care benefits.

The District maintains various early retirement incentive payment plans for its employee groups. Teacher and administrator employee group plans contain benefit formulas based on years of service and/or minimum age requirements. No employee can receive early retirement incentive payments exceeding one year's salary.

Under the terms of certain collectively bargained employment contracts, the District is required to pay the medical and dental insurance premiums for retired teachers and administrators until they reach specific age requirements such as Medicare eligibility. The amount to be paid is equal to the full monthly premium cost for insurance coverage available under the appropriate current employment contract.

### **O.** Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015.

### P. Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, the District recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Q. Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ending June 30, 2022.

### **R.** Fund Equity

In the fund financial statements, governmental funds report fund classifications that compromise a hierarchy based primarily on the extent to which the District is bound to honor the constraints on the specific purpose for which amounts in these funds can be spent.

- Nonspendable Fund Balance These are amounts that cannot be spent because they are not in spendable form as they are legally or contractually required to be maintained intact and include items that are inherently unspendable, such as, but not limited to, inventories, prepaid items, long-term receivables, nonfinancial assets held for resale, or the permanent principal of endowment funds.
- Restricted Fund Balance These are amounts that are comprised of funds that have legally enforceable constraints placed on their use that either are externally imposed by resource providers or creditors (such as through debt covenants), grantors, contributors, voters or laws or regulations of other governments, or are imposed by law through constitutional provisions or enabling legislation.
- Committed Fund Balance These are amounts that can only be used for specific purposes pursuant to constraints imposed by the School Board by formal action. Constraints are only removed by formal board action.
- Assigned Fund Balance These are amounts that are constrained by the District's intent to be used for specific purposes but are neither restricted nor committed. Assignments are made by the Director of Finance and Operations or the School Board.
- Unassigned Fund Balance These are amounts that are the residual amounts in the General Fund not reported in any other classification. Unassigned amounts in the General Fund are technically available for expenditure for any purpose. The General Fund is the only fund that can report a positive unassigned fund balance. Other funds would report a negative unassigned fund balance should the total of nonspendable, restricted, and committed fund balances exceed the total net resources of that fund.
- Minimum Fund Balance Policy The School Board shall strive to maintain a fund balance of between 8% and 12% of fund balance to total operating expenditures in the General Fund. The fund balance shall be defined as the sum of the unassigned fund balance, the restricted next year's approved budget deficit fund balance, and the nonspendable fund balances.

### **R.** Fund Equity (Continued)

- The Business Office shall monitor the fund balance. If the fund balance falls below 8%, the School Board shall implement a procedure to stabilize the District's financial position. This shall involve:
  - 1. No new programs will be added at the District level unless matched by a like revenue source;
  - 2. Allocations such as textbooks, supplies, etc., shall be frozen; and
  - 3. The District will review other measures which will not immediately affect delivery of programs but could have a cost savings. An example might be areas where expenses have historically been lower than budgeted levels.
- If the fund balance is projected to fall below 6%, the District shall take measures to either generate additional revenues or to reduce expenditures through budget cuts or a combination of both.

### S. Net Position

Net position represents the difference between assets and deferred outflows of resources; and liabilities and deferred inflows of resources in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statement when there are limitations on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

### T. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue and expenditures/expense during the reporting period. Actual results could differ from those estimates.

### **U. Budgetary Information**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to July 1, the School Superintendent submits to the School Board, a proposed operating budget for the year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. The Superintendent is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the School Board.

### **U. Budgetary Information**

- 3. Formal budgetary integration is employed as a management control device during the year for the General and Special Revenue Funds. Formal budgetary integration is not required for Debt Service Funds because effective budgetary control is alternatively achieved through general obligation bond indenture provisions. Budgetary control for Capital Projects Funds is accomplished through the use of project controls.
- 4. Budgets for the General and Special Revenue Funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
- 5. Budgets are as originally adopted or as amended by the School Board. Budgeted expenditure appropriations lapse at year-end.

### **NOTE 2 – DEPOSITS AND INVESTMENTS**

### **District Funds Other than OPEB and HRA Trust Funds**

#### A. Deposits

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1 1 D

In accordance with applicable *Minnesota Statutes*, the District maintains deposits at depository banks authorized by the School Board.

Custodial Credit Risk – Deposits: This is the risk that in the event of the failure of a depository financial institution, the District will not be able to recover deposits or collateral securities that are in possession of an outside party. *Minnesota Statutes* 118A requires all deposits be protected by federal deposit insurance, corporate security bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds. The District has a deposit policy that requires the District's deposits to be collateralized as required by *Minnesota Statutes* 118.03 for an amount exceeding FDIC or FSLIC coverage. *Minnesota Statutes* require all deposits be protected by federal depository insurance. As of June 30, 2022, the District's bank balance was not exposed to custodial credit risk because it was insured and fully collateralized with securities held by the pledging financial institution's trust department or agent and in the District's name.

As of June 30, 2022, the District had the following deposits:

Pooled Deposits Checking Savings	\$ 827,860 	
Total pooled deposits	\$ 830,798	3

# NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

### District Funds Other than OPEB and HRA Trust Funds (Continued)

#### **B.** Investments

As of June 30, 2022, the District had the following pooled investments:

Investment Type		Fair Talue	M L	vestment aturities ess than 1 Year	Credit Rating
MNTrust Investment Shares MNTrust SEC MSDLAF-LAF MSDLAF-Term MSDLAF-Max	:	38 999,661 5,455,002 8,925,000 2,044,349	\$	38 999,661 6,455,002 8,925,000 12,044,349	N/A N/A AAAm AAAm AAAm
Total Pooled Investments		8,424,050		28,424,050	

Interest Rate Risk: This is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates. The District's investment policy states the portfolio shall be managed in a manner to attain a market rate of return through budgetary and economic cycles while preserving and protecting capital in the overall portfolio. Investment maturities shall be scheduled to coincide with projected cash flow needs.

Credit Risk: This is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. The District's investment policy refers to *Minnesota Statutes* 118A.01 through 118A.06. Statutes limit investments in the top two ratings issued by nationally recognized statistical rating organizations. The District will minimize credit risk by limiting investments to those allowed by statutory constraints. The District's investments are rated in the table above. Also as indicated in the table, there are certain investments that are not subject to credit risk and therefore, not rated.

Concentration of Credit Risk: This is the risk of loss attributed to the magnitude of an investment in a single issuer. The District's investment policy places no limit on the amount the District may invest in any one issuer, though it does state the District shall diversify its investments to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions or maturities and that no more than 50% of the total portfolio will be with any one instrument.

Custodial Credit Risk – Investments: This is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy states investments shall be held by institutions designated by the School Board.

### NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

### **OPEB and HRA Trust Funds**

#### **C. Trust Fund Investments**

As of June 30, 2022, the District's OPEB and HRA Trust Fund had the following investments:

		Investment Maturities							
Investment Type	 Fair Value	 Less than 1 Year	1.	-2 Years		2-5 Years	5-	10 Years	 ter than years
Brokered Money Markets	\$ 3,793,258	\$ 3,793,377	\$	-	\$	-	\$	-	\$ -
Government Agencies	2,641,655	-		334,033		2,257,545		49,958	-
Corporate Securities	2,132,583	-		-		1,870,959		261,624	-
Equities	7,536,066	7,536,066		-		-		-	-
Bond Mutual Funds	 120,651	 120,651		-		-		-	 -
Total Investments	\$ 16,224,213	\$ 11,450,094	\$	334,033	\$	4,128,504	\$	311,582	\$ 

Interest Rate Risk: The District's OPEB Trust Investment Policy states the investment emphasis is on the current income requirements and capital preservation, with a secondary emphasis on capital appreciation. The District has a moderate risk tolerance. The asset allocation strategy for the trust is as follows:

Asset Class	Percent	Range
Cash equivalents	2%	0-100%
Bonds	48%	+/- 15%
Equities	50%	+/- 15%

Credit Risk: The District will minimize credit risk by limiting investments to those allowed in the Trust portfolio. The Trust's investments in government agencies and corporate securities were rated Baa2 or greater by Moody's. The remaining investments are not subject to credit risk and, therefore, not rated. The District's OPEB Investment Policy states investments must have a rating of Baa3 or greater.

Concentration of Credit Risk: The District's OPEB Trust Investment Policy states no single security, with the exception of a security issued by the U.S. Government, its agencies and/or instrumentalities, shall at the time of purchase, constitute more than 5% of the value of the portfolio. The Policy also indicates the District has an investment horizon which is considered to be long-term, in excess of ten years.

Custodial Credit Risk: The District's OPEB Trust Investment Policy does not address custodial credit risk.

The District has the following recurring fair value measurements as of June 30, 2022:

- \$7,656,717 of investments are valued using a quoted market prices (Level 1 inputs)
- \$4,774,238 of investments are valued using a matrix pricing model (Level 2 inputs)

# NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

# **OPEB and HRA Trust Funds (Continued)**

### **D.** Deposits and Investments

The following is a summary of total deposits and investments:

District governmental funds	
Deposits - pooled (Note 2.A.)	\$ 830,798
Investments pooled (Note 2.B.)	28,424,050
Petty cash	6,000
OPEB and HRA irrevocable trust funds Investments (Note 2.C.)	16,224,213
Total deposits and investments	\$ 45,485,061

Deposits and investments are presented in the June 30, 2022, basic financial statements as follows:

Statement of Net Position	
Cash and investments	\$ 29,260,848
Statement of Fiduciary Net Position	
Trust funds	16,224,213
Total deposits and investments	\$ 45,485,061

# NOTE 3 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2022, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not				
being depreciated				
Land	\$ 4,222,035	\$ -	\$ -	\$ 4,222,035
Construction in progress	1,530,500	160,141	1,529,590	161,051
Total capital assets				
not being depreciated	5,752,535	160,141	1,529,590	4,383,086
Capital agasts				
Capital assets being depreciated				
Land improvements	12,780,337	854,785	_	13,635,122
Buildings	130,194,441	2,205,958	-	132,400,399
Equipment and vehicles	7,465,196	732,880	50,982	8,147,094
Total capital assets	7,105,190	152,000	50,902	0,117,001
being depreciated	150,439,974	3,793,623	50,982	154,182,615
comg approximed				10 1,102,010
Less accumulated				
depreciation for				
Land improvements	4,532,026	602,598	-	5,134,624
Buildings	67,180,545	3,984,733	-	71,165,278
Equipment and vehicles	4,283,200	708,150	50,982	4,940,368
Total accumulated				
depreciation	75,995,771	5,295,481	50,982	81,240,270
Total capital assets being				
depreciated, net	74,444,203	(1,501,858)		72,942,345
~				
Governmental activities,	¢ 00 107 <b>73</b> 0		ф. 1.5 <b>2</b> 0.500	ф <del>ПП</del> 205 421
capital assets, net	\$ 80,196,738	\$ (1,341,717)	\$ 1,529,590	\$77,325,431
	Designing			En din a
	Beginning	т	D	Ending
	Balance	Increases	Decreases	Balance
Governmental activities				
Right-to-use assets being amortized	<b>.</b>	<b>• • • • • •</b>	<b>.</b>	<b>* 135 15</b> 0
Equipment	\$ -	\$ 127,170	\$ -	\$ 127,170
Less accumulated amortization for		10.075		10.075
Equipment		19,075		19,075
Governmental activities,				
right-to-use assets, net	\$	\$ 108,095	\$	\$ 108,095
11g11-10-use assets, 11et	ψ -	φ 100,095	<u>\$</u>	φ 100,075

# NOTE 3 – CAPITAL ASSETS (CONTINUED)

Depreciation and amortization expense of \$5,314,556 for the year ended June 30, 2022, was charged to the following governmental functions:

District support services	\$	632
Elementary and secondary regular instruction	2,6	599,597
Vocational Education Instruction		333
Special education instruction		1,688
Instructional support services	1	41,402
Pupil support		1,272
Sites and buildings	2,4	11,641
Food service		51,158
Community service		6,833
Total depreciation/ amortization expense	\$ 5,3	314,556

### **NOTE 4 – LONG-TERM DEBT**

#### A. Components of Long-Term Liabilities

	Issue Date	Interest Rates	Original Issue	Final Maturity	Principal Outstanding	Due Within One year
Long-term liabilities					0	
G.O. bonds, including						
2013A alternative						
facilities bonds	05/01/13	1.00%-2.00%	\$ 3,855,000	02/01/24	\$ 2,275,000	\$ 160,000
2015A school building bonds	02/04/15	2.75%-3.00%	32,620,000	02/01/30	32,620,000	-
2017A OPEB refunding bonds	06/08/17	2.00%-2.20%	9,635,000	02/01/23	1,905,000	1,905,000
2021A refunding bonds	11/18/21	5.00%	7,980,000	02/01/24	7,980,000	4,040,000
Total G.O. bonds					44,780,000	6,105,000
Unamortized bond premium					915,289	-
Net bonds payable					45,695,289	6,105,000
Financed purchases from direct borrow	wing				930,476	192,238
Leases payable	8				109,594	24,224
Severance payable					1,081,263	63,571
Compensated absences payable					331,053	331,053
Total all long-term liabilities					\$ 48,147,675	\$ 6,691,862

Long-term bond and loan liabilities listed above were issued to finance acquisition and construction of capital facilities, to refinance (refund) previous bond issues and cover annual OPEB costs and net OPEB obligations. Other long-term liabilities, such as financed purchases, leases payable, severance and compensated absences, are typically liquidated through the General Fund.

# NOTE 4 – LONG-TERM DEBT (CONTINUED)

# **B.** Minimum Debt Payments for Bonds. Financed Purchases and Leases

Minimum annual principal and interest payments required to retire bond liabilities:

Year Ending	G.O	. Bonds
June 30,	Principal Int	erest Total
2023 2024 2025 2026 2027	6,055,000 1,7 5,035,000 5,205,000 5 5,365,000 6	523,841\$ 7,628,841196,2237,251,223956,9235,991,923805,8736,010,873649,7236,014,723
2028-2030	17,015,000 1,0	022,535 18,037,535
Total	<u>\$ 44,780,000</u> <u>\$ 6,</u>	50,935,116
Year Ending June 30,	Financed Purchases Principal Int	erest Total
2023 2024 2025 2026 2027 2028-2031	\$ 192,238 \$ 216,014 70,546 71,857 73,193 306,628	19,068\$211,30614,062230,0769,33679,8828,02579,8826,69079,88312,901319,529
Total	930,476	70,082 1,000,558
Year Ending June 30,	Leases Principal Int	erest Total
2023 2024 2025 2026 2027	\$ 24,224 \$ 25,159 26,129 27,136 6,946	3,736       \$       27,960         2,801       27,960         1,831       27,960         824       27,960         44       6,990
Total	<u>\$ 109,594</u> <u></u>	9,236 \$ 118,830

# NOTE 4 – LONG-TERM DEBT (CONTINUED)

### C. Changes in Long-Term Liabilities

	Balance	Additions	Reductions	Balance
Long-term liabilities				
G.O. bonds	\$ 51,295,000	\$ 7,980,000	\$ 14,495,000	\$ 44,780,000
Net premium	1,439,032	627,314	1,151,057	915,289
Financed purchases from direct borrowing	1,152,860	-	222,384	930,476
Leases payable	-	127,170	17,576	109,594
Severance payable	1,285,490	-	204,227	1,081,263
Compensated absences payable	365,647	553,648	588,242	331,053
Total long-term liabilities	\$ 55,538,029	\$ 9,288,132	\$ 16,678,486	\$ 48,147,675

### **Financed Purchases from Direct Borrowing**

In April 2010, the District entered into an agreement for the remodel of the Montrose Early Childhood Building. The total financed was \$726,750 with an interest rate of 5.55% and is to be paid through the General Fund. In April 2017, the District refinanced the purchase agreement. The total financed was \$839,792 with an interest rate of 2.99% and is to be paid through the General Fund. The agreement requires the District to make annual payments through May 1, 2024.

In April 2021, the District entered into a purchase agreement for the tennis court reconstruction. The total financed was \$1,324,474 with an interest rate of 1.85% and is to be paid through the General Fund. The agreement requires the District to make annual payments through April 1, 2031.

#### Lease payable

In October 2021, the District entered into a lease agreement for copiers. The total financed was \$127,170 with an interest rate of 3.79% and is to be paid through the General Fund. The agreement requires the District to make annual payments through September, 2026.

### NOTE 5 – FUND BALANCES

Certain portions of fund balance are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities or as required by other outside parties.

### **Fund Equity**

Fund equity balances are classified as follows to reflect the limitations and restrictions of the respective funds.

# NOTE 5 – FUND BALANCES (CONTINUED)

# A. Restricted/Reserved Fund Balance

	General Fund	Debt Service	Other Nonmajor Funds	Total
Nonspendable for	¢ <b>50.000</b>	¢	ф <u>сс 101</u>	¢ 105.400
Inventory	\$ 59,088 740,112	\$ -	\$ 66,404	\$ 125,492
Prepaid items	749,112		10,244	759,356
Total nonspendable	808,200		76,648	884,848
Restricted/reserved for				
Student Activities	38,012	-		38,012
Operating Capital	1,497,207	-	-	1,497,207
Long-Term Facilities	, ,			, ,
and Maintenance	624,421	-	-	624,421
Medical Assistance	488,888	-	-	488,888
Adult Basic Education	-	-	-	-
Early Childhood and Family				
Education	-	-	225,808	225,808
School readiness	-	-	78,695	78,695
Food Service	-	-	2,631,124	2,631,124
Debt Service	-	853,544	416,263	1,269,807
Building Construction	-	-	42,400	42,400
Total restricted/reserved	2,648,528	853,544	3,394,290	6,896,362
Committed for				
Separation Benefits	2,374,820	-	-	2,374,820
Assigned for				
Carryover	1,425,512	-	-	1,425,512
Dental Insurance	77,302	-	-	77,302
Technology capital	1,030,697	-	-	1,030,697
Qcomp	133,344	-	-	133,344
Student Activities - Fund 9	346,874	-	-	346,874
Total assigned	3,013,729			3,013,729
Unassigned for				
Community Education*	-	-	(122,940)	(122,940)
Community Service*	-	-	(73,462)	(73,462)
Unassigned	10,750,570	-	-	10,750,570
Total unassigned	10,750,570		(196,402)	10,554,168
Total fund balance	\$ 19,595,847	\$ 853,544	\$ 3,274,536	\$ 23,723,927

\*Negative restricted/reserved fund balances have been reclassified to unassigned for the basic financial statements in accordance with GASB Statement No. 54.

# NOTE 5 – FUND BALANCES (CONTINUED)

### **Fund Equity (Continued)**

### A. Restricted/Reserved Fund Balance (Continued)

Nonspendable for Inventory – A portion of the fund balance has been spent on inventory and is not available for other uses.

Nonspendable for Prepaid Items – A portion of the fund balance has been spent on prepaid items and is not available for other uses.

Restricted/Reserved for Student Activities – This balance represents available resources to be used for the extracurricular activity funds raised by the students.

Restricted/Reserved for Operating Capital – This balance represents available resources in the General Fund to be used to purchase equipment and facilities.

Restricted/Reserved for Long-Term Facilities Maintenance (LTFM) – This balance represents available resources to be used for LTFM projects in accordance with the 10-year plan (*Minnesota Statutes* 123B.595, subd. 12).

Restricted/Reserved for Medical Assistance – This balance represents available resources to be used for medical assistance expenditures (*Minnesota Statutes* 125A.21, subd. 3).

Restricted/Reserved for Adult Basic Education – This account will represent the balance of carryover monies for all activity involving adult basic education.

Restricted/Reserved for Early Childhood and Family Education – This balance represents the resources available to provide for services for early childhood and family education programming.

Restricted/Reserved for School Readiness – This balance represents the resources available to provide for services for school readiness programs (*Minnesota Statutes* 124D.16).

Restricted for Food Service – This balance represents the positive fund balance of the Food Service Fund.

Restricted for Debt Service – This balance represents the resources available for the payment of bond principal, interest, and related costs.

Restricted/Reserved for Building Construction – This balance represents the resources available for the construction of or improvements to facilities authorized by bond issue.

Committed for Separation Benefits – This balance represents the resources set aside for the payment of retirement benefits including compensated absences, pensions, OPEB, and termination benefits.

Assigned for Carryover – This balance represents unspent budget appropriations carried over for the subsequent year.

# NOTE 5 – FUND BALANCES (CONTINUED)

### **Fund Equity (Continued)**

### A. Restricted/Reserved Fund Balance (Continued)

Assigned for Dental Insurance – This balance represents the resources set aside for payment of dental insurance costs.

Assigned for Technology Capital – This balance represents the resources set aside for capital costs.

Assigned for QComp – This balance represents resources set aside for QComp.

Assigned for Student Activities Fund 9 – This balance represents the accumulation of the student activity accounts that are under School Board control.

Unassigned for Community Education – This balance represents the resources available to provide programming such as: nonvocational, recreational and leisure time activities, programs for adults with disabilities, noncredit summer programs, adult basic education programs, youth development and youth service programming, early childhood and family education, and extended day programs.

Unassigned for Community Service – This balance represents the negative fund balance of the Community Service Fund

### **B.** Net Position

Net position restricted for other purposes on the Statement of Net Position are comprised of the total positive restricted fund balances of the General and total fund balance of the Food Service and Community Service Funds.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

The District participates in various pension plans, total pension expense for the year ended June 30, 2022, was \$263,623. The components of pension expense are noted in the following plan summaries.

The General Fund, Food Service Fund and Community Service Fund typically liquidate the liability related to pensions.

# **Teachers' Retirement Association**

### A. Plan Description

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with *Minnesota Statutes*, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member, and three statutory officials.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### **Teachers' Retirement Association (Continued)**

#### A. Plan Description (Continued)

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those teachers employed by St. Paul Schools or Minnesota State Colleges and Universities). Educators first hired by Minnesota State may elect either TRA coverage or coverage through the Define Contribution Plan (DCR) administered by Minnesota State.

### **B.** Benefits Provided

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by *Minnesota Statute* and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier 1 Benefits

Tier 1	Step Rate Formula	Percentage
Basic	First ten years of service	2.2% per year
	All years after	2.7% per year
Coordinated	First ten years if service years are up to July 1, 2006	1.2% per year
	First ten years if service years are July 1, 2006, or after	1.4% per year
	All other years of service if service years are up to July 1, 2006	1.7% per year
	All other years of service if service years are July 1, 2006, or after	1.9% per year

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- 3% per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### **Teachers' Retirement Association (Continued)**

### **B.** Benefits Provided (Continued)

### Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7% per year for coordinated members and 2.7% per year for basic members is applied. For years of service July 1, 2006, and after, a level formula of 1.9% per year for Coordinated members and 2.7% for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under *Minnesota Statute*. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

### C. Contribution Rate

Per *Minnesota Statutes*, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ended June 30, 2020, June 30, 2021, and June 30, 2022, were:

	June 30	), 2020	June 30	0, 2021	June 30	), 2022
	Employee	Employer	Employee	Employer	Employee	Employer
Basic Coordinated	11.0% 7.5%	11.92% 7.92%	11.0% 7.5%	12.13% 8.13%	11.0% 7.5%	12.34% 8.34%

# **NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

### **Teachers' Retirement Association (Continued)**

#### C. Contribution Rate (Continued)

The following is a reconciliation of employer contributions in TRA's ACFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations. Amounts are reported in thousands.

Employer contributions reported in TRA's ACFR Statement of Changes in Fiduciary Net Position	\$ 448,829
Add employer contributions not related to future contribution efforts	379
Deduct TRA's contributions not included in allocation	 (538)
Total employer contributions	448,670
Total non-employer contributions	 37,840
Total contributions reported in Schedule of Employer and Non-Employer Allocations	\$ 486,510

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

# **NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

# **Teachers' Retirement Association (Continued)**

### **D.** Actuarial Assumptions

The total pension liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability			
Actuarial Information			
Valuation date	July 1, 2021		
Measurement date	June 30, 2021		
Experience study	June 5, 2019 (demographic assumptions)		
Experience study	November 6, 2017 (economic assumptions)		
Actuarial cost method	Entry Age Normal		
Actuarial assumptions			
Investment rate of return	7.00%		
Price inflation	2.50%		
Wage growth rate	2.85% before July 1, 2028, and 3.25% thereafter		
Projected salary increase	2.85% to 8.85% before July 1, 2028, and		
5 5	3.25% to 9.25% thereafter		
Cost of living adjustment	1.0% for January 2020 through January 2023, then		
2 2	increasing by $0.1\%$ each year up to $1.5\%$ annually.		
Mortality Assumptions			
Pre-retirement	RP 2014 white collar employee table, male rates set back		
	five years and female rates set back seven years.		
	Generational projection uses the MP 2015 scale.		
Post-retirement	RP 2014 white collar annuitant table, male rates set back		
	three years and female rates set back three years, with		
	further adjustments of the rates. Generational projections		
	uses the MP 2015 scale.		
Post-disability	RP 2014 disabled retiree mortality table, without		
	adjustment.		
	·		

### NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### **Teachers' Retirement Association (Continued)**

### **D.** Actuarial Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	Long-Term Expected Real Rate of Return
Domestic equity	35.5 %	5.10 %
International equity	16.5	5.30
Private markets	20.0	0.75
Fixed income	25.0	5.90
Unallocated Cash	2.0	0.00
Total	100.0 %	

The TRA actuary has determined the average of the expected remaining services lives of all members for fiscal year 2022 is six years. The "Difference Between Expected and Actual Experience", "Changes of Assumptions", and "Changes in Proportion" use the amortization period of six years in the schedule presented. The amortization period for "Net Difference between Projected and Actual Investment Earnings on Pension Plan Investments" is over a period of five years as required by GASB 68.

Changes in actuarial assumptions since the 2020 valuation:

• The investment return assumption was changed from 7.5% to 7.0%.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### **Teachers' Retirement Association (Continued)**

#### E. Discount Rate

The discount rate used to measure the total pension liability was 7.0%. The discount rate used to measure the total pension liability at the prior measurement date was 7.5%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2021 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

### F. Net Pension Liability

On June 30, 2022, the District reported a liability of \$22,524,811 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis, and Minneapolis School District. District proportionate share was 0.5147% at the end of the measurement period and 0.5144% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the district as its proportionate share of the net pension liability, the direct aid and total portion of the net pension liability that was associated with the district were as follows:

District's proportionate share of net pension liability	\$ 22,524,811
State's proportionate share of the net pension	
liability associated with the District	1,899,684

For the year ended June 30, 2022, the District recognized pension expense of \$429,390. Included in this amount, the District recognized (\$21,271) as pension expense for the support provided by direct aid.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### **Teachers' Retirement Association (Continued)**

#### F. Net Pension Liability (Continued)

On June 30, 2022, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 609,718	\$ 649,053
Net difference between projected and actual		
earnings on plan investments	-	18,900,024
Changes of assumptions	8,254,483	20,850,972
Changes in proportion	461,249	1,014,272
Contributions to TRA subsequent to the measurement date	2,627,709	
Total	\$ 11,953,159	\$ 41,414,321

The \$2,627,709 reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023.

Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense Amount
2023	\$ (15,323,277)
2024	(11,930,127)
2025	(2,855,457)
2026	(3,573,656)
2027	1,593,646
Total	\$ (32,088,871)

### **NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

### **Teachers' Retirement Association (Continued)**

### G. Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0% as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percent lower (6.0%) and 1 percent higher (8.0%) than the current rate.

District proportionate share of NPL			
1% Decrease in Discount Rate (6.0%)	Current Discount Rate (7.0%)	1% Increase in Discount Rate (8.0%)	
\$ 45,501,215	\$ 22,524,811	\$ 3,682,329	

The District's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis, and Minneapolis School District.

### H. Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That can be obtained at www.MinnesotaTRA.org, or by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000, or by calling (651) 296-2409 or (800) 657-3669.

#### **Public Employees' Retirement Association**

### A. Plan Description

The District participates in the following cost-sharing multiple-employer defined benefit pension plan administered by PERA. PERA's defined benefit pension plan is established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plan is tax qualified plan under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan

The General Employees Retirement Plan covers certain full time and part time employees of the District. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

### **B.** Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### Public Employees' Retirement Association (Continued)

### **B.** Benefits Provided (Continued)

#### General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1 the annuity accrual rate for a Coordinated Plan member is 1.2% for each of the first 10 years of service 1.7% for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7% for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50% of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1.0% and a maximum of 1.5%. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

#### C. Contributions

*Minnesota Statutes* Chapter 353 set the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature. General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.5% of their annual covered salary in fiscal year 2022 and the District was required to contribute 7.5% for Coordinated Plan members. The District's contributions to the General Employees Fund for the year ended June 30, 2022, were \$770,314. The District's contributions were equal to the required contributions as set by state statute.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### Public Employees' Retirement Association (Continued)

#### **D.** Pension Costs

General Employees Fund Pension Costs

At June 30, 2022, the District reported a liability of \$5,884,677 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$179,696. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020, through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. The District's proportionate share was 0.1378% at the end of the measurement period and 0.1405% for the beginning of the period.

School's proportionate share of net pension liability	\$ 5,844,677
State of Minnesota's proportionate share of the net pension	
liability associated with the School	 179,696
Total	\$ 6,024,373

For the year ended June 30, 2022, the District recognized pension expense of (\$165,767) for its proportionate share of the General Employees Plan's pension expense. Included in this amount, the District recognized \$14,499 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

### NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### Public Employees' Retirement Association (Continued)

### **D.** Pension Costs (Continued)

General Employees Fund Pension Costs (Continued)

At June 30, 2022, the District reported its proportionate share of deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 35,734	\$ 180,497
Changes in actuarial assumptions	3,593,062	131,430
Difference between projected and actual investments earnings	-	5,093,037
Change in proportion	118,868	240,680
Contributions paid to PERA subsequent to the measurement		
date	770,314	
Total	\$ 4,517,978	\$ 5,645,644

The \$770,314 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	Pension
June 30,	Expense
2023	\$ (358,816)
2024	(66,711)
2025	(82,395)
2026	(1,390,058)
Total	(1,390,038) \$ (1,897,980)

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### Public Employees' Retirement Association (Continued)

### E. Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	35.5 %	5.10 %
International equity	17.5	5.30
Fixed income	20.0	0.75
Private markets	25.0	5.90
Total	100.0 %	

### F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2021, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.5%. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.5% was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25% for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25% for the General Employees.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25% after one year of service to 3.0% after 29 years of service and 6.0% per year thereafter.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit PERA's experience.

# NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

#### Public Employees' Retirement Association (Continued)

### F. Actuarial Methods and Assumptions (Continued)

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020, actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2021:

General Employees Fund

Changes in Actuarial Assumptions

- The investment return and single discount rates were changed from 7.5% to 6.5% for financial reporting purposes.
- The mortality improvement scale was changed from scale MP-2019 to scale MP-2020.

Changes in Plan Provisions

• There have been no changes since the previous valuation.

### G. Discount Rates

The discount rate used to measure the total pension liability in 2021 was 6.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in *Minnesota Statutes*. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### H. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in		Current		1% Increase in	
	Discount Rate		Discount Rate		Discount Rate	
	(5.5%)		(6.5%)		(7.5%)	
District's proprionate share of						
the PERA net pension liability	\$	12,001,738	\$	5,884,677	\$	865,256

#### I. Pension Plan Fiduciary Net Position

Detailed information about the General Employees Fund's fiduciary net position is available in a separately-issued PERA financial report that includes the basic financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

# NOTE 7 – RETIREMENT PLANS

### A. Post Retirement Health Care Savings Plan

The District's Post Retirement Health Care Savings Plan (the "Plan") allows employees to use individual accounts to save for medical expenses. The accounts are funded entirely with employer contributions. Employee participation is a voluntary process negotiated through the collective bargaining process. Employees cannot voluntarily contribute to this Plan. Amounts and how it will be funded must be mandated through collective bargaining or through a personnel policy. Any employee covered under the Plan may draw down the balance of the account for reimbursement of eligible medical expenses including health care premiums. Contributions to the Plan by the District totaled \$122,235 for the year.

### **B.** Defined Contribution Plan

The District provides eligible employees future retirement benefits through the District's Defined Contribution Plan (the "Plan"). Employees of the District are eligible to participate in the Plan commencing on the date of their employment. Eligible employees may elect to have a percentage of their pay contributed to the Plan. The District makes matching contribution for some administrative employees of \$103,250. Contributions are invested to tax deferred annuities selected and owned by Plan participants. Employee contributions for the fiscal year totaled \$635,071.

# NOTE 8 – FLEXIBLE BENEFIT PLAN

The District has a flexible benefit plan which is classified as a "cafeteria plan" under Section 125 of the Internal Revenue Code. All employee groups of the District are eligible if and when the collective bargaining agreement or contract with their groups allows eligibility. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the plan for health care and dependent care benefits.

Before the beginning of the plan year, which runs December 31 to December 31, each participant designates a total amount of pretax dollars to be contributed to the plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants' annual contributions to the plan, whether or not such contributions have been made.

Payments of insurance premiums (health and dental) are made by the District directly to the designated insurance companies. These payments are made on a monthly basis and are accounted for in the General Fund.

Amounts withheld for medical reimbursement and dependent care are held for the benefit of the flexible benefit plan. All assets of the plan are administered by an employee of the District. Payments are made by the District to participating employees upon submitting a request for reimbursement of eligible expenses incurred by the participant. The medical reimbursement and dependent care activity is included in the basic financial statements in the General Fund.

All plan property and income attributable to that property is solely the property of the District, subject to the claims of the District's general creditors. Participants' rights under the plan are equal to those general creditors of the District in an amount equal to eligible health care and dependent care expenses incurred by the participants. The District believes it is unlikely it will use the assets to satisfy the claims of general creditors in the future.

# NOTE 9 – POST EMPLOYMENT HEALTH CARE PLAN

### A. Plan Description

The District provides a single-employer defined benefit health care plan to eligible retirees and their spouses. The plan offers medical coverage. In addition, the plan provides severance benefits based on years of service that are placed directly in a medical savings account upon retirement. Medical coverage is administered by BlueCross BlueShield. It is the District's policy to periodically review its medical coverage and to obtain requests for proposals in order to provide the most favorable benefits and premiums for District employees and retirees.

#### **B.** Benefits Provided

Teachers who apply for early retirement shall remain eligible to receive certain health insurance benefits until the end of the school year in which the teacher becomes Medicare eligible. Full vesting of such amounts occurs upon attaining 56 years of age. The General Fund, Food Service Fund and Community Service Fund typically liquidate the Liability related to OPEB.

### C. Members

As of June 30, 2022, the following were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	32
Active employees	557
Total	589

### **D.** Contributions

Retirees contribute to the health care plan at the same rate as District employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the District, based on the contract terms with Blue Cross Blue Shield. For the year 2022, the District contributed \$300,921 to the plan.

# NOTE 9 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

#### **E.** Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2022, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Investment rate of return Inflation Healthcare cost trend increases	5.00%, net of investment expense 2.25%
	6.7% for FY2021, gradually decreasing over several decades to an ultimate rate of 3.8% in FY2076 and later years.
Mortality Assumption	
Teachers	From the July1, 2020 Teachers Retirement Association of Minnesota (TRA)actuarial valuation, mortality rates were based on the RP-2014 mortality tables with projected mortality improvements based on scale MP-2015, and other adjustments.
Non-Teachers	From the July1, 2020 PERA of Minnesota General Employees Retirement Plan actuarial valuation, mortality rates were based on the Pub-2010 General mortality tables with projected mortality improvements based on scale MP-2019, and other adjustments.

Key Methods and Assumptions Used in Valuation of Total OPEB Liability

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period July 1, 2021 – June 30, 2022.

# NOTE 9 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	Long-Term Expected Real Rate of Return	Long-Term Expected Nominal Rate of Return
Domestic equity	36 %	4.42 %	6.67 %
International equity	13	4.91	7.16
Fixed income	48	1.00	3.25
Real estate and alternatives	1	3.98	6.23
Cash and equivalents	2	-0.33	1.92
Total	100 %		

The details of the investments and the investment policy are described in Note 2 of the District's basic financial statements. For the year ended June 30, 2022, the annual money-weighed rate of return on investments, net of investment expense, was (8.66)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### E. Discount Rate

The discount rate used to measure the total OPEB liability was 5.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

# NOTE 9 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

### F. Changes in Net OPEB Liability

	Increase (Decrease)				
	Total	Net			
	OPEB	Net	OPEB		
	Liability	Position	Liability		
	(a)	(b)	(a) - (b)		
Balances at June 30, 2021	\$ 9,386,661	\$ 15,319,206	\$ (5,932,545)		
Changes for the year					
Service cost	379,229	-	379,229		
Interest	461,157	-	461,157		
Employer contributions	-	300,921	(300,921)		
Net investment income	-	(1,299,680)	1,299,680		
Benefit payments	(1,085,498)	(1,085,498)	-		
Other charges		15,215	(15,215)		
Net changes	(245,112)	(2,069,042)	1,823,930		
Balances at June 30, 2022	\$ 9,141,549	\$ 13,250,164	\$ (4,108,615)		

#### H. OPEB Liability Sensitivity

The following presents the District's net OPEB liability calculated using the discount rate of 5.00% as well as the liability measured using 1% lower and 1% higher than the current discount rate.

	1% Decrease in		Current		1% Increase in		
	Discount Rate		Discount Rate		Discount Rate		
	(4.00%)		(5.00%)		(6.00%)		
Net OPEB liability (asset)	\$	(3,536,254)	\$	(4,108,615)	\$	(4,666,419)	

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower and 1% higher than the current healthcare cost trend rates.

	1	1% decrease (5.7% decreasing to 2.8%)		Current (6.7% decreasing to 3.8%)		1% increase		
	(5.7					(7.7% decreasing to 4.8%)		
	<i>ф</i>		¢		<b>•</b>			
Net OPEB liability (asset)	\$	(4,786,340)	\$	(4,108,615)	\$	(3,330,099)		

## NOTE 9 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

## I. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the District recognized OPEB expense of (\$250,857). At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Ou	Deferred atflows of esources	Inflo	erred ws of ources
Net difference between projected and actual earnings on OPEB plan investments Differences between expected and actual economic experience Changes of assumptions	\$	395,378 267,762 58,571	· · · ·	- 09,443 18,354
Total	\$	721,711	\$ 2,8	27,797

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	Total
2023	\$ (354,223)
2023	(352,737)
2024	(414,822)
2025	36,988
2026	(374,146)
Thereafter	(647,146)
Total	\$(2,106,086)

## J. Payable to the OPEB Plan

At June 30, 2022, the District reported a payable of \$0 to the OPEB plan. The amount is reported as a receivable on the OPEB Trust Fund Statement of Fiduciary Net Position.

## **NOTE 10 – COMMITMENTS**

## A. Joint Powers Agreement

The District entered in to a joint powers agreement in February 1998 with Wright Technical Center No. 966 (WTC), a cooperative center for vocational education, between and among eight other independent school districts to finance the acquisition and betterment of the addition to the existing WTC facilities.

## **Independent School District No. 877 Notes to Basic Financial Statements**

# NOTE 10 – COMMITMENTS (CONTINUED)

The addition was financed through a financed purchase agreement. Each participating district annually authorizes a leading levy to cover their allocated portion of the lease payment based on the formula set out in the joint powers agreement. Participating districts will also be apportioned operating costs and continuing costs for the addition based on the current cost.

Separately issued basic financial statements can be obtained from Wright Technical Center, 1400 Highway 25 North Buffalo, Minnesota 55313-1936.

## **B.** Rental Agreement

The District entered into a rental agreement with the City of Buffalo, Minnesota (the "City") in 2001 for use of the Civic Center by the District.

The original agreement was for a period of 15 years commencing September 1, 2000. The District approved an amended agreement extending the agreement for an additional three years and has been operating on the same agreement since. The agreement calls for a minimum rental of 335 hours of ice time per year at the rate of \$194 per hour and an annual payment of \$40,000 for use of classrooms, team and locker rooms, and additional ice time during the day when school is in session.

Any increase in the hourly rate of rental will be negotiated between the City and the District annually. Minimum annual payments to the City under this agreement are \$104,990. The District is entitled to a percentage of gate receipts from tickets sold for attendance at District functions as part of the terms of this agreement.

## **C.** Construction Commitments

As of June 30, 2022, the District had outstanding construction commitments as follows:

Project	Au	Project thorization	t	xpended hrough e 30, 2021	Co	mmitment
MES remodel	\$	432,600	\$	146,045	\$	286,555
BCMS parking lot and PES parking lot		248,425		19,874		228,551
PES exterior wall		157,310		45,600		111,710
DES business office remodel		63,746		6,330		57,416
BCMS exterior wall		274,000		46,306		227,694
Total	\$	1,176,081	\$	264,155	\$	911,926

## NOTE 11 – GASB STANDARDS ISSUED BUT NOT YET IMPLEMENTED

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* establishes that a Subscription-Based Information Technology Arrangement (SBITA) results in a right-to-use subscription asset and a corresponding liability. Under this statement, a governmental entity generally should recognize a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability. This statement will be effective for the year ending June 30, 2023.

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**REQUIRED SUPPLEMENTARY INFORMATION** 

## Independent School District No. 877 Schedule of Changes in Net OPEB Liability and Related Ratios

	June 30,	2017 Ju	une 30, 2018	Ju	ine 30, 2019
Total OPEB Liability					
Service cost		71,820 \$	580,052	\$	647,543
Interest	70	08,616	741,570		705,963
Differenced between expected and actual experience		-	-		474,926
Changes of assumptions	(16	54,949)	154,281		(972,096)
Changes of benefit terms		-	-		(1,703)
Benefit payments		33,563)	(1,223,984)		(1,177,820)
Net change in total OPEB liability	23	31,924	251,919		(323,187)
Beginning of year	11,79	99,528	12,031,452		12,283,371
End of year	\$ 12,03	31,452 \$	12,283,371	\$	11,960,184
Plan Fiduciary Net Pension (FNP)					
Employer contributions	\$ 14	42,146 \$	324,890	\$	375,317
Projected investment income	1,01	13,962	714,809		851,971
Benefit payments	(88)	33,563)	(1,223,984)		(1,177,820)
Other changes	(5	54,610)	-		-
Net change in plan fiduciary net position	21	17,935	(184,285)		49,468
Beginning of year	13,26	64,254	13,482,189		13,297,904
End of year	\$ 13,48	82,189 \$	13,297,904	\$	13,347,372
Net OPEB liability	\$ (1,45	50,737) \$	(1,014,533)	\$	(1,387,188)
Plan FNP as a percentage of the total OPEB liability	11	12.06%	108.26%		111.60%
Covered-employee payroll	\$ 36,00	04,117 \$	36,409,652	\$	36,946,495
Net OPEB liability as a percentage of covered-employee payroll		-4.03%	-2.79%		-3.75%

Ju	ine 30, 2020	Ju	ine 30, 2021	June 30, 2022		
\$	539,822	\$	545,648	\$	379,229	
	668,010		648,234		461,157	
	-		(2,060,899)		-	
	(415,739)		(446,131)		-	
	- (1,014,013)		- (1.038.455)		- (1,085,498)	
			(1,038,455)			
	(221,920)		(2,351,603)		(245,112)	
	11,960,184		11,738,264		9,386,661	
\$	11,738,264	\$	9,386,661	\$	9,141,549	
\$	286,132	\$	248,266	\$	300,921	
	380,306		3,109,598		(1,299,680)	
	(1,014,013)		(1,038,455)		(1,085,498)	
	-		-		15,215	
	(347,575)		2,319,409		(2,069,042)	
	13,347,372		12,999,797		15,319,206	
\$	12,999,797	\$	15,319,206	\$	13,250,164	
\$	(1,261,533)	\$	(5,932,545)	\$	(4,108,615)	
	110.75%		163.20%		144.94%	
\$	35,294,307	\$	41,538,636	\$	38,080,609	
	-3.57%		-14.28%		-10.79%	

## Independent School District No. 877 Schedule of Investment Returns

	June 30, 2017	June 30, 2018	June 30, 2019	June 30, 2020	June 30, 2021	June 30, 2022
Annual money-weighted rate of return, net of investment expense	7.79%	5.42%	6.56%	2.90%	24.34%	-8.66%

#### Independent School District No. 877 Schedule of District's and Non-Employer Proportionate Share (if Applicable) of Net Pension Liability Last Ten Years General Employees Retirement Fund

For Plan's Fiscal Year Ended	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of State of Minnesota's Proportionated Share of the Net Pension	District's Proportionate Share of the Net Pension Liability and District's Share of the State of Minnesota's Share of the Net Pension	District's Covered	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered	Plan Fiduciary Net Position as a Percentage of the Total Pension
June 30,	(Asset)	(Asset)	Liability	Liability	Payroll	Payroll	Liability
2014 2015 2016 2017 2018 2019 2020 2021	0.1626% 0.1537% 0.1484% 0.1489% 0.1448% 0.1362% 0.1405% 0.1378%	\$ 7,638,133 7,965,532 12,049,344 9,505,678 8,032,910 7,530,193 8,423,617 5,884,677	\$ - 157,434 119,554 263,406 233,990 225,261 179,696	\$ 7,638,133 7,965,532 12,206,778 9,625,232 8,296,316 7,764,183 8,648,878 6,064,373	\$ 8,537,407 8,884,053 9,210,493 9,594,720 9,732,547 9,636,173 10,022,320 9,920,613	89.5% 89.7% 130.8% 99.1% 82.5% 78.1% 84.0% 59.3%	78.75% 78.20% 68.90% 75.90% 79.50% 80.23% 79.10% 87.00%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

#### Schedule of District's and Non-Employer Proportionate Share (if Applicable) of Net Pension Liability Last Ten Years TRA Retirement Fund

For Plan's Fiscal Year Ended June 30,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Proportionate Share of State of Minnesota's Proportionated Share of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability and District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.5473%	\$ 25,219,190	\$ 1,774,131	\$ 26,993,321	\$ 24,984,186	100.9%	81.50%
2015	0.5152%	31,870,215	3,909,225	35,779,440	26,147,587	121.9%	76.77%
2016	0.5235%	124,867,241	12,532,418	137,399,659	27,230,707	458.6%	44.88%
2017	0.5329%	106,376,507	10,282,834	116,659,341	28,687,733	370.8%	51.57%
2018	0.5273%	33,121,308	3,111,973	36,233,281	29,134,480	113.7%	78.07%
2019	0.5295%	33,750,441	2,987,024	36,737,465	30,063,515	112.3%	78.21%
2020	0.5144%	38,004,561	3,184,845	41,189,406	29,894,217	127.1%	75.48%
2021	0.5147%	22,524,811	1,899,684	24,424,495	30,799,053	73.1%	86.63%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

#### Independent School District No. 877 Schedule of District Contributions General Employees Retirement Fund Last Ten Years

			ributions in ation to the				
	atutorily	St	atutorily		bution	D: ( ; ()	Contributions as
For Fiscal Year Ended June 30,	Required ntribution		equired atributions		iency cess)	District's vered Payroll	a Percentage of Covered Payroll
<u>/</u> _				`		 <u>,</u>	
2014	\$ 618,962	\$	618,962	\$	-	\$ 8,537,407	7.25%
2015	666,304		666,304		-	8,884,053	7.50%
2016	690,787		690,787		-	9,210,493	7.50%
2017	719,604		719,604		-	9,594,720	7.50%
2018	729,941		729,941		-	9,732,547	7.50%
2019	722,713		722,713		-	9,636,173	7.50%
2020	751,674		751,674		-	10,022,320	7.50%
2021	744,046		744,046		-	9,920,613	7.50%
2022	770,314		770,314		-	10,270,853	7.50%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

#### Schedule of District Contributions TRA Retirement Fund Last Ten Years

For Fiscal Year Ended June 30,	Statutorily Required ontribution	Re	ntributions in lation to the Statutorily Required ontributions	Defic	ibution ciency cess)	Cov	District's vered Payroll	Contributions as a Percentage of Covered Payroll
2014	\$ 1,748,893	\$	1,748,893	\$	-	\$	24,984,186	7.00%
2015	1,961,069		1,961,069		-		26,147,587	7.50%
2016	2,042,303		2,042,303		-		27,230,707	7.50%
2017	2,151,580		2,151,580		-		28,687,733	7.50%
2018	2,185,086		2,185,086		-		29,134,480	7.50%
2019	2,317,897		2,317,897		-		30,063,515	7.71%
2020	2,367,622		2,367,622		-		29,894,217	7.92%
2021	2,503,963		2,503,963		-		30,799,053	8.13%
2022	2,627,709		2,627,709		-		31,507,302	8.34%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

# **TRA Retirement Fund**

# 2021 Changes

Changes in Actuarial Assumptions

• The investment return assumption was changed from 7.5% to 7.0%.

# 2020 Changes

Changes in Actuarial Assumptions

- Assumed termination rates were changed to more closely reflect actual experience.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back five years and female rates set back seven years. Generational projection uses the MP 2015 scale.
- Assumed form of annuity election proportions were changed to more closely reflect actual experience for female retirees.

## 2019 Changes

Changes in Actuarial Assumptions

• None

## 2018 Changes

Changes in Actuarial Assumptions

- The discount rate was increased to 7.5% from 5.12%.
- The cost of living adjustment (COLA) was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019, and ending July 1, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers was reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

# 2017 Changes

Changes in Actuarial Assumptions

• The discount rate was increased to 5.12% from 4.66%.

# **TRA Retirement Fund (Continued)**

## 2017 Changes (Continued)

Changes in Actuarial Assumptions (Continued)

- The cost of living adjustment (COLA) was assumed to increase from 2.0% annually to 2.5% annually on July 1, 2045.
- The COLA was not assumed to increase to 2.5% but remain at 2.0% for all future years.

## 2017 Changes (Continued)

Changes in Actuarial Assumptions (Continued)

- Adjustments were made to the combined service annuity loads. The active load was reduced from 1.4% to 0.0%, the vested inactive load increased from 4.0% to 7.0% and the non-vested inactive load increased from 4.0% to 9.0%.
- The investment return assumption was changed from 8.0% to 7.5%.
- The price inflation assumption was lowered from 2.75% to 2.5%.
- The payroll growth assumption was lowered from 2.5% to 3.0%.
- The general wage growth assumption was lowered from 3.5% to 2.85% for ten years followed by 3.25% thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.

## 2016 Changes

Changes in Actuarial Assumptions

- The discount rate was decreased to 4.66% from 8.0%.
- The COLA was not assumed to increase for funding or the GASB calculation. It remained at 2% for all future years.
- The price inflation assumption was lowered from 3% to 2.75%.
- The general wage growth and payroll growth assumptions were lowered from 3.75% to 3.5%.
- Minor changes as some durations for the merit scale of the salary increase assumption.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP 2015 scale.
- The post-retirement mortality assumption was changed to the RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP 2015 scale.
- The post-disability mortality assumption was changed to the RP 2014 disabled retiree mortality table, without adjustment.
- Separate retirement assumptions for members hired before or after July 1, 1989, were created to better reflect each group's behavior in light of different requirements for retirement eligibility.
- Assumed termination rates were changed to be based solely on years of service in order to better fit the observed experience.
- A minor adjustment and simplification of the assumption regarding the election of optional form of annuity payment at retirement were made.

# **TRA Retirement Fund (Continued)**

## 2015 Changes

Changes of Benefit Terms

• The DTRFA was merged into TRA on June 30, 2015.

Changes in Actuarial Assumptions

• The annual COLA for the June 30, 2015, valuation assumed 2%. The prior year valuation used 2% with an increase to 2.5% commencing in 2034. The discount rate used to measure the total pension liability was 8.0%. This is a decrease from the discount rate at the prior measurement date of 8.25%.

# **General Employees Fund**

# 2021 Changes

Changes in Actuarial Assumptions

- The investment return and single discount rates were changed from 7.5% to 6.5% for financial reporting purposes.
- The mortality improvement scale was changed from scale MP-2019 to scale MP-2020.

Changes in Plan Provisions

• There have been no changes since the prior valuation.

# 2020 Changes

Changes in Actuarial Assumptions

- The price inflation assumption was decreased from 2.5% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.0%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changes as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the Pub-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint and Survivor option changed from 35% to 45%. The assumed number of married female new retires electing the 100% Joint and Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

Changes in Plan Provisions

• Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023, and 0.0% thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

# 2019 Changes

Changes in Actuarial Assumptions

• The mortality projection scale was changed from MP-2017 to MP-2018.

# **General Employees Fund (Continued)**

# 2019 Changes (Continued)

Changes in Plan Provisions

• The employer supplemental contribution was changed prospectively, decreasing from \$31 million to \$21 million per year. The State's special funding contribution was changes prospectively, requiring \$16 million due per year through 2031.

## 2018 Changes

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.0% per year through 2044 and 2.5% per year thereafter to 1.25% per year.

Changes in Plan Provisions

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0% to 3.0%, beginning July 1, 2018.
- Deferred augmentation was changed to 0.0%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of 90% funding ratio to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

# 2017 Changes

Changes in Actuarial Assumptions

- The CSA loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0.0% for active member liability, 15% for vested deferred member liability and 3% for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

Changes in Plan Provisions

- The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The State's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

# 2016 Changes

Changes in Actuarial Assumptions

• The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.

# **General Employees Fund (Continued)**

# 2016 Changes (Continued)

Changes in Actuarial Assumptions (Continued)

- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, the inflation was decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

Changes in Plan Provisions

• There have been no changes since the prior valuation.

## 2015 Changes

Changes in Actuarial Assumptions

• The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

Changes in Plan Provisions

• On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

# SUPPLEMENTARY INFORMATION

#### Independent School District No. 877 Schedule of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual Detail - General Fund Year Ended June 30, 2022

	Budgeted	Amounts	Actual	Variance with Final Budget -	
	Original	Final	Amounts	Over (Under)	
Revenues					
Local property taxes	\$ 12,223,346	\$ 12,221,260	\$ 12,456,766	\$ 235,506	
Other local and county revenues	2,177,914	2,357,008	2,384,594	27,586	
Revenue from state sources	55,133,493	55,651,101	55,452,983	(198,118)	
Revenue from federal sources	2,313,419	3,305,173	3,497,363	192,190	
Sales and other conversion of assets	22,000	22,000	28,102	6,102	
Total revenues	71,870,172	73,556,542	73,819,808	263,266	
Expenditures					
Administration					
Salaries	1,322,220	1,331,080	1,325,742	(5,338)	
Employee benefits	530,790	509,472	510,380	908	
Purchased services	46,008	46,008	20,609	(25,399)	
Supplies and materials	14,998	14,998	27,499	12,501	
Capital expenditures	450	450	-	(450)	
Other expenditures	13,282	13,282	(11,435)	(24,717)	
Total administration	1,927,748	1,915,290	1,872,795	(42,495)	
District support services					
Salaries	938,958	863,489	857,463	(6,026)	
Employee benefits	435,464	371,930	390,969	19,039	
Purchased services	376,080	409,760	318,603	(91,157)	
Supplies and materials	30,100	22,045	46,569	24,524	
Capital expenditures	4,958	9,458	5,982	(3,476)	
Other expenditures	23,228	24,350	28,825	4,475	
Total district support services	1,808,788	1,701,032	1,648,411	(52,621)	
Elementary and secondary					
regular instruction					
Salaries	21,000,994	21,169,529	21,115,988	(53,541)	
Employee benefits	8,652,564	8,431,641	8,540,251	108,610	
Purchased services	1,266,100	1,128,333	1,424,537	296,204	
Supplies and materials	1,262,488	1,173,803	1,178,522	4,719	
Capital expenditures	111,499	173,194	229,536	56,342	
Other expenditures	231,739	310,865	368,833	57,968	
Total elementary and secondary regular instruction	32,525,384	32,387,365	32,857,667	470,302	

#### Independent School District No. 877 Schedule of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual Detail - General Fund Year Ended June 30, 2022

	Budgeted	d Amounts	Actual	Variance with Final Budget -	
	Original	Final	Amounts	Over (Under)	
Expenditures					
Vocational education instruction					
Salaries	\$ 877,126	\$ 962,378	\$ 970,958	\$ 8,580	
Employee benefits	358,104	379,692	357,270	(22,422)	
Purchased services	625,813	735,580	700,391	(35,189)	
Supplies and materials	27,824	27,409	35,857	8,448	
Capital expenditures	5,000	5,000	6,140	1,140	
Other expenditures	874	874	315	(559)	
Total vocational education instruction	1,894,741	2,110,933	2,070,931	(40,002)	
Special education instruction					
Salaries	9,184,201	9,390,890	9,053,100	(337,790)	
Employee benefits	3,419,843	3,430,980	3,283,916	(147,064)	
Purchased services	399,739	534,343	629,108	94,765	
Supplies and materials	211,258	218,394	197,972	(20,422)	
Capital expenditures	1,000	1,000	-	(1,000)	
Other expenditures	164,213	108,492	127,216	18,724	
Total special education instruction	13,380,254	13,684,099	13,291,312	(392,787)	
Instructional support services					
Salaries	3,002,344	2,840,709	2,849,218	8,509	
Employee benefits	1,035,793	853,391	884,510	31,119	
Purchased services	528,502	528,502	476,597	(51,905)	
Supplies and materials	419,505	543,304	1,024,054	480,750	
Capital expenditures	327,272	327,272	243,333	(83,939)	
Other expenditures	117,714	99,598	115,785	16,187	
Total instructional support services	5,431,130	5,192,776	5,593,497	400,721	
Pupil support services					
Salaries	1,165,909	1,169,256	1,150,762	(18,494)	
Employee benefits	432,979	415,966	424,059	8,093	
Purchased services	5,531,018	5,597,806	5,136,530	(461,276)	
Supplies and materials	(29,620)	39,990	77,368	37,378	
Capital expenditures	2,360	2,360	4,621	2,261	
Other expenditures	500	500	440	(60)	
Total pupil support services	7,103,146	7,225,878	6,793,780	(432,098)	

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#### Independent School District No. 877 Schedule of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual Detail - General Fund Year Ended June 30, 2022

	Budge	ted Amounts	Actual	Variance with Final Budget -
	Original	Final	Amounts	Over (Under)
Expenditures				
Sites and buildings				
Salaries	\$ 2,282,216	5 \$ 2,170,839	\$ 2,154,133	\$ (16,706)
Employee benefits	838,984	739,545	724,852	(14,693)
Purchased services	2,062,260	2,083,347	2,593,241	509,894
Supplies and materials	651,053	3 706,978	791,562	84,584
Capital expenditures	2,217,373	1,937,373	1,589,129	(348,244)
Other expenditures	85,438	3 72,580	53,270	(19,310)
Total sites and buildings	8,137,324		7,906,187	195,525
Fiscal and other fixed cost programs				
Purchased services	272,690	276,881	92,563	(184,318)
Debt service				
Principal	142,500	142,500	239,960	97,460
	,	,	,	
Interest and fiscal charges	24,250		27,645	3,395
Total debt service	166,750	166,750	267,605	100,855
Total expenditures	72,647,955	5 72,371,666	72,394,748	23,082
Excess of revenues over (under) expenditures	(777,783	3) 1,184,876	1,425,060	240,184
Other Financing Sources				
Proceeds from sale of capital assets	2,000	2,000	9,558	7,558
Proceeds from leases			127,170	127,170
Total other financing sources	2,000	2,000	136,728	134,728
Net change in fund balance	\$ (775,783	3) \$ 1,186,876	1,561,788	\$ 374,912
Fund Balance				
Beginning of year			18,034,059	
End of year			\$ 19,595,847	

#### Independent School District No. 877 Combining Balance Sheet -Nonmajor Governmental Funds June 30, 2022

	Special	Revenue	Debt Service	Capital Project Fund	
	E Community Bo		Employment Benefits Debt Service Fund	Building	Total Nonmajor Funds
Assets	1000.0011100				1 01100
Cash and investments	\$ 2,625,517	\$ 557,810	\$ 1,459,875	\$ 42,400	\$ 4,685,602
Current property taxes receivable	-	267,462	887,788	-	1,155,250
Delinquent property taxes receivable	-	7,546	28,790	-	36,336
Accounts receivable	1,166	8,532	-	-	9,698
Due from Department of Education	8,759	53,255	1,158	-	63,172
Due from other Minnesota school districts	-	60,844	-	-	60,844
Due from Federal Government					) -
through Department of Education	225,479	2,801	-	-	228,280
Due from other governmental units		50,460	-	-	50,460
Inventory	66,404	-	-	-	66,404
Prepaid items	-	10,244	-	-	10,244
1 repairs forms					10,211
Total assets	\$ 2,927,325	\$ 1,018,954	\$ 2,377,611	\$ 42,400	\$ 6,366,290
Liabilities					
Accounts payable	\$ 8,252	\$ 17,263	\$ -	\$-	\$ 25,515
Salaries and benefits payable	16,523	168,725	-	-	185,248
Due to other governmental units	-	464	-	-	464
Unearned revenue	181,219	124,395	-	-	305,614
Total liabilities	229,797	310,847			540,644
<b>Deferred Inflows of Resources</b>					
Unavailable revenue - property taxes levied					
for subsequent year's expenditures	-	582,216	1,932,558	-	2,514,774
Unavailable revenue - delinquent					
property taxes	-	7,546	28,790	-	36,336
Total deferred inflows of resources		589,762	1,961,348		2,551,110
Fund Balances					
Nonspendable	66,404	10,244	_	_	76,648
Restricted	2,631,124	304,503	416,263	42,400	3,394,290
Unassigned	2,031,124	(196,402)	710,203	72,700	(196,402)
Total fund balances	2,697,528	118,345	416,263	42,400	3,274,536
Total fund balances	2,077,520	110,343	+10,203	42,400	5,274,550
Total liabilities, deferred inflows of					
resources, and fund balances	\$ 2,927,325	\$ 1,018,954	\$ 2,377,611	\$ 42,400	\$ 6,366,290

#### Independent School District No. 877 Combining Statement of Revenues, Expenditures, and Changes in Fund Balances -Nonmajor Governmental Funds Year Ended June 30, 2022

	Special I	Revenue	Debt Service	Capital Project	
	Community		Post	Building	Total
	Food Service	Service	Employment	Construction	Nonmajor
Revenues					
Local property taxes	\$ -	\$ 593,294	\$ 1,993,598	\$ -	\$ 2,586,892
Other local and county revenues	7,466	2,619,634	(1,668)	-	2,625,432
Revenue from state sources	149,811	545,315	11,595	-	706,721
Revenue from federal sources	4,168,767	36,421	-	-	4,205,188
Sales and other conversion of assets	518,390				518,390
Total revenues	4,844,434	3,794,664	2,003,525		10,642,623
Expenditures					
Current					
Food service	3,431,066	-	-	-	3,431,066
Community education and services	-	3,455,236	-	-	3,455,236
Capital outlay					
Sites and buildings	-	-	-	468,780	468,780
Food service	102,336	-	-	-	102,336
Community education and services	-	11,847	-	-	11,847
Debt service					,
Principal	-	-	1,935,000	-	1,935,000
Interest and fiscal charges	-	-	81,085	-	81,085
Total expenditures	3,533,402	3,467,083	2,016,085	468,780	9,485,350
Excess of revenues over					
(under) expenditures	1,311,032	327,581	(12,560)	(468,780)	1,157,273
(under) expenditures	1,511,052	527,581	(12,300)	(408,780)	1,137,275
<b>Other Financing Sources</b>					
Proceeds from Sale of Capital Assets	14,116				14,116
Net change in fund balances	1,325,148	327,581	(12,560)	(468,780)	1,171,389
Fund Balances					
Beginning of year	1,372,380	(209,236)	428,823	511,180	2,103,147
End of year	\$ 2,697,528	\$ 118,345	\$ 416,263	\$ 42,400	\$ 3,274,536

#### Independent School District No. 877 Schedule of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Food Service Fund Year Ended June 30, 2022

	Budgeted Amounts					Actual		riance with al Budget -
	O	Original Final			Amounts		Ov	er (Under)
Revenues								
Other local and county revenues	\$	4,326	\$	8,200	\$	7,466	\$	(734)
Revenue from state sources		5,000		55,945		149,811		93,866
Revenue from federal sources	3	,680,033		4,205,100	4,	168,767		(36,333)
Sales and other conversion of assets		93,900		10,900		518,390		507,490
Total revenues	3	,783,259		4,280,145 4,844,4				564,289
Expenditures								
Food service								
Salaries	1	,148,791		1,098,650	1,	091,929		(6,721)
Employee benefits		514,423		439,343		470,917		31,574
Purchased services		121,120	126,650			135,361		8,711
Supplies and materials	1	,845,958		2,277,400	1,	725,132		(552,268)
Capital expenditures		100,000		98,500		102,336		3,836
Other expenditures		8,400		8,400		7,727		(673)
Total expenditures	3	,738,692		4,048,943	3,	533,402		(515,541)
Excess of revenues over expenditures		44,567		231,202	1,	311,032		1,079,830
Other Financing Sources								
Proceeds from Sale of Capital Asset		-		14,120		14,116		(4)
Net change in fund balance	\$	44,567	\$	245,322	1,	325,148	\$	1,079,826
Fund Balance								
Beginning of year					1,	372,380		
End of year					\$ 2,	697,528		

#### Independent School District No. 877 Schedule of Revenues, Expenditures, and Changes in Fund Balance -Budget and Actual - Community Service Fund Year Ended June 30, 2022

	Budget Original	ed Amounts Final	Actual Amounts	Variance with Final Budget - Over (Under)
Revenues				
Local property taxes	\$ 601,512	\$ 597,012	\$ 593,294	\$ (3,718)
Other local and county revenues	2,277,736	2,665,526	2,619,634	(45,892)
Revenue from state sources	551,753	560,677	545,315	(15,362)
Revenue from federal sources	-	20,028	36,421	16,393
Total revenues	3,431,001	3,843,243	3,794,664	(48,579)
Expenditures				
Community education and services				
Salaries	2,162,952	2,287,429	2,237,435	(49,994)
Employee benefits	784,089	818,772	793,259	(25,513)
Purchased services	242,017	270,007	255,884	(14,123)
Supplies and materials	119,448	141,626	165,295	23,669
Capital expenditures	16,000		11,847	(5,046)
Other expenditures	4,021		3,363	777
Total expenditures	3,328,527		3,467,083	(70,230)
Net change in fund balance	\$ 102,474	\$ 305,930	327,581	\$ 21,651
Fund Balance				
Beginning of year			(209,236)	
End of year			\$ 118,345	

#### Independent School District No. 877 Combining Statement of Fiduciary Net Position June 30, 2022

	OPEB				
	Irrevocable	HRA	Total Trust		
	Trust Fund	Trust Fund	Funds		
Assets					
Investments					
Brokered money market	\$ 390,168	\$ 3,403,212	\$ 3,793,380		
Fixed income	2,933,556	-	2,933,556		
Equities	9,497,277	-	9,497,277		
Total investments	12,821,001	3,403,212	16,224,213		
Accounts and interest receivable	59,785		59,785		
Total assets	\$ 12,880,786	\$ 3,403,212	\$ 16,283,998		
Liabilities					
Accounts payable	\$ 379,367	\$ -	\$ 379,367		
Net Position					
Held in trust for OPEB	12,501,419	-	12,501,419		
Held in trust for HRA		3,403,212	3,403,212		
Total net position	\$ 12,501,419	\$ 3,403,212	\$ 15,904,631		

## Combining Statement of Changes in Fiduciary Net Position Year Ended June 30, 2022

	OPEB Irrevocable Trust Fund	HRA Trust Fund	Total Trust Funds
Additions			
Contributions	\$ 281,719	\$ 587,820	\$ 869,539
Investment income			
Interest, dividends, change in fair value	(1,743,203)	45,280	(1,697,923)
Less investment expenses	(76,962)		(76,962)
Net investment income	(1,820,165)	45,280	(1,774,885)
Total additions	(1,538,446)	633,100	(905,346)
Deductions	1 004 556		1 204 556
Employee benefit deductions	1,294,556		1,294,556
Change in net position	(2,833,002)	633,100	(2,199,902)
Net Position			
Beginning of year	15,334,421	2,770,112	18,104,533
End of year	\$ 12,501,419	\$ 3,403,212	\$ 15,904,631

#### Independent School District No. 877 Uniform Financial Accounting and Reporting Standards Compliance Table For the Year Ended June 30, 2022

A1 CENI		Audit	UFARS	Audit-UFARS
Total Rev	CRAL FUND	\$ 73,819,808	\$ 73,819,808	s -
Total Exp		72,394,748	72,394,748	-
Nonspend				
4.60	Nonspendable fund balance d/reserved:	808,200	808,201	(1)
4.01	Student Activities	38,012	38,012	-
4.02	Scholarships			-
4.03	Staff Development	-	-	-
4.07	Capital Projects Levy	-	-	-
4.08 4.13	Cooperative Program Building Projects Funded by COP/LP	-	-	-
4.14	Operating Debt	-	-	-
4.16	Levy Reduction	-	-	-
4.17	Taconite Building Maintenance	-	-	-
4.24 4.26	Operating Capital \$25 Taconite	1,497,207	1,497,207	-
4.27	Disabled Accessibility	-	-	_
4.28	Learning and Development	-	-	-
4.34	Area Learning Center	-	-	-
4.35 4.36	Contracted Alternative Programs	-	-	-
4.30	State Approved Alternative Program Gifted and Talented	-	-	-
4.40	Teacher Development and Evaluations	-	-	-
4.41	Basic Skills Programs	-	-	-
4.45	Career Technical Programs	-	-	-
4.48 4.49	Achievement and Integration Revenue Safe School Crime	-	-	-
4.51	QZAB Payments	-	-	-
4.52	OPEB Liabilities not Held in Trust	-	-	-
4.53	Unfunded Severance and			
4.59	Retirement Levy Basic Skills Extended Time	-	-	-
4.67	Long-Term Facilities Maintenance	624,421	624,421	-
Restricted	1:			
4.72	Medical Assistance	488,888	488,888	-
4.64 4.75	Restricted fund balance Title VII - Impact Aid	-	-	-
4.76	Payments in Lieu of Taxes	-	-	-
Committe				
4.18 4.61	Committed for separation Committed	2,374,820	2,374,820	-
Assigned:		-	-	-
4.62	Assigned fund balance	3,013,729	3,013,729	-
Unassign				
4.22	Unassigned fund balance (net position)	10,750,570	10,750,572	(2)
02 FOOD	SERVCICE FUND			
Total reve		\$ 4,844,434	\$ 4,844,436	\$ (2)
Total exp		3,533,402	3,533,402	-
Nonspena 4.60	Nonspendable fund balance	66,404	66,404	-
	l/reserved:	00,101	00,101	
4.52	OPEB liabilities not held in trust	-	-	-
Restricted 4.64	<i>l:</i> Restricted fund balance	2 621 124	2 621 124	
4.64 Unassign		2,631,124	2,631,124	-
4.63	Unassigned fund balance	-	-	-
04 COM	MUNITY SERVICE FUND	\$ 3,794,664	\$ 3,794,657	\$ 7
Total exp		3,467,083	3,467,080	3
Nonspena				
4.60	Nonspendable fund balance	10,244	10,244	-
Restricted 4.26	//reserved: \$25 Taconite			
4.26	S25 Taconite Community Education	(122,940)	(122,940)	-
4.32	ECFE	225,808	225,808	-
4.40	Teacher Development and Evaluation			-
4.44	School Readiness	78,695	78,695	-
4.47 4.52	Adult Basic Education OPEB Liabilities not Held in Trust	-	-	-
Restricted				
4.64	Restricted fund balance	-	-	-
Unassign 4.63	ed: Unassigned fund balance	(73,462)	(73,464)	2
4.05	Chassigned rund buildiee	(75,402)	(75,704)	2

		Audit		UFARS	Audit-UFARS		
06 BUILDING CONSTRUCTION FUND Total revenue	\$		\$		s		
Total expenditures	э	468,780	э	468,779	э	- 1	
Nonspendable:		100,700		100,775			
4.60 Nonspendable fund balance		-		-		-	
Restricted/Reserved:							
4.07 Capital Projects Levy 4.09 Alternative Facility Program		-		-		-	
4.13 Building Projects Funded by COP		-		-		-	
Restricted:							
4.64 Restricted fund balance		42,400		42,401		(1)	
Unassigned: 4.63 Unassigned fund balance							
4.63 Unassigned fund balance		-		-		-	
07 DEBT SERVICE FUND							
Total revenue	\$	5,450,712	\$	5,450,711	\$	1	
Total expenditures		5,605,483		5,605,482		1	
Nonspendable: 4.60 Nonspendable fund balance		-		-		_	
Restricted/reserved:							
4.25 Bond refunding		-		-		-	
4.33 Maximum effort load aid		-		-		-	
4.51 QZAB Payments 4.67 LTFM		-		-		-	
Restricted:							
4.64 Restricted fund balance		853,544		853,544		-	
Unassigned:							
4.63 Unassigned fund balance		-		-		-	
08 TRUST FUND							
Total revenue	\$	633,100	\$	633,100	\$	-	
Total expenditures		-		-		-	
Unassigned:							
4.01 Student Activities 4.02 Scholarships		-		-		-	
4.22 Net position		3,403,212		3,403,212		-	
-							
18 CUSTODIAL	<u> </u>		<u> </u>		é		
Total revenue Total expenditures	\$	-	\$	-	\$	-	
Restricted/Reserved:							
4.01 Student Activities		-		-		-	
4.02 Scholarships		-		-		-	
4.48 Achievement and Integration 4.64 Restricted		-		-		-	
4.04 Resilicita							
20 INTERNAL SERVICE FUND							
Total revenue	\$	-	\$	-	\$	-	
Total expenditures Unassigned:		-		-		-	
4.22 Net position		-		-		-	
25 OPEB REVOCABLE TRUST							
Total revenue Total expenditures	\$	-	\$	-	\$	-	
Unassigned:		-		-		-	
4.22 Net position		-		-		-	
-							
45 OPEB IRREVOCABLE TRUST Total revenue	¢	(1 529 446)	¢	(1 529 446)	\$		
Total expenditures	э	(1,538,446) 1,294,556	э	(1,538,446) 1,294,556	э	-	
Unassigned:		1,291,000		1,27 1,000			
4.22 Net position		12,501,419		12,501,419		-	
47 OBER DERT GERUICE							
47 OPEB DEBT SERVICE Total revenue	\$	2,003,525	s	2,003,525	\$	_	
Total expenditures	φ	2,005,525	φ	2,005,525	Ψ	-	
Nonspendable:							
4.60 Nonspendable fund balance		-		-		-	
Restricted: 4.64 Restricted fund balance		416,263		416,263			
Unassigned:		+10,205		+10,205		-	
4.63 Unassigned fund balance		-		-		-	

### Independent School District No. 877 Schedule of Expenditures of Federal Awards Year Ended June 30, 2022

Federal Agency/Pass Through Agency/Program Title	Federal Assistance Listing Number	Expenditures
U.S. Department of Agriculture		
Through Minnesota Department of Education		
Child Nutrition Cluster		
Commodities Programs	10.555	\$ 234,264
School Breakfast	10.553	801.049
Type A Lunch	10.555	3,118,727
Summer Food Service - COVID	10.559	18,878
Total Child Nutrition Cluster and		
U.S. Department of Agriculture		4,172,918
U.S. Department of Treasury		
Through Minnesota Department of Education		
Pandemic Enrollment Loss - COVID	21.027	16,740
Summer Preschool Program - COVID	21.027	17,858
ARP - Adult Basic Education - COVID	21.027	13,593
ARP Summer Academic Enrichment and Mental Health - COVID	21.027	9,704
Total Coronavirus Relief Fund Cluster and		
U.S. Department of Treasury		57,895
U.S. Federal Communications Commission		
Through Universal Service Administrative Co.		
Emergency Connectivity Fund	32.009	523,589
U.S. Department of Health & Human Services		
Through Minnesota Department of Education		
Minnesota COVID-19 Testing Program - COVID	93.323	26,227

### Independent School District No. 877 Schedule of Expenditures of Federal Awards Year Ended June 30, 2022

Federal Agency/Pass Through Agency/Program Title	Federal Assistance Listing Number	Expenditures
U.S. Department of Education Through Minnesota Department of Education		
Title I, Part A	84.010	\$ 321,835
Title II, Part A - Improving Teacher Quality	84.367	100,560
Title III, Part A - Language Enhancement	84.365	2,023
Education Stabilization Fund Cluster		
Elementary and Secondary School Education Relief (ESSER) Fund - 90% Formula	84.425D	58,682
Allocation - COVID	04.425D	56,062
Elementary and Secondary Schools Education Relief (ESSER) Fund – 9.5% State-	84.425D	12,929
Directed Grants - COVID		;;
Elementary and Secondary School Education Relief (ESSER) II Fund – 90%	84.425D	183,058
Formula Allocation - COVID		,
Elementary and Secondary School Education Relief (ESSER) III Fund – 90% Formula Allocation - COVID	84.425U	506,892
Learning Recovery – Lost Instructional Time - COVID	84.425U	94,100
Elementary and Secondary School Education Relief (ESSER) III Fund - 90%	84.425U	104,520
Learning Loss - COVID		,
Governor's Emergency Education Relief (GEER) Fund - COVID Through Wright Technical Center	84.425C	45,701
Expanded Summer Learning – ESSER - COVID	84.425D	99,487
Total Education Stabilization Fund	04.42 <i>JD</i>	1,105,369
Through Minnesota Department of Education		
Special Education Cluster		
Special Education	84.027	656,779
Special Education Discretionary	84.027	4,557
Coordinated Early Intervening Services	84.027	151,108
American Rescue Plan (ARP) Individuals with Disabilities Education Act (IDEA)	84.027	213,910
Part B Section 611 - COVID	04.027	215,910
American Rescue Plan (ARP) Individuals with Disabilities Education Act (IDEA)	94.027	41 (57
Part B Coordinated Early Intervention Services (CEIS) - Voluntary - COVID	84.027	41,657
Handicapped Early Education	84.173	5,271
American Rescue Plan (ARP) Individuals with Disabilities Education Act (IDEA)	04 172V	11 202
Part B Section 619 – Preschool Grants for Children with Disabilities - COVID	84.173X	11,302
Individuals with Disabilities Education Act	84.173A	6,867
Total Special Education Cluster		1,091,451
Through Wright County Interagency Early Intervention Committee		
Special Education - Infants and Toddlers	84.181	26,438
Through Northwest Suburban Integration District	Q1 165 A	201 022
Magnet Schools Assistance Total Department of Education	84.165A	<u>281,932</u> 2,929,608
Four Department of Education		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Total Federal Expenditures		\$ 7,710,237

## Independent School District No. 877 Notes to the Schedule of Expenditures of Federal Awards

# NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in, the preparation of the modified accrual basis financial statements.

## NOTE 2 – PASS-THROUGH GRANT NUMBERS

All pass-through entities listed above use the same Assistance Listing numbers as the federal grantors to identify these grants and have not assigned any additional identifying numbers.

## **NOTE 3 – INVENTORY**

Inventories of commodities donated by the U.S. Department of Agriculture are recorded at market value in the Food Service Fund as inventory. Revenue and expenditures are recorded when commodities are used.

## NOTE 4 – INDIRECT COST RATE

The District did not elect to use the 10 percent de minimis indirect cost rate.

**OTHER DISTRICT INFORMATION** 

#### Independent School District No. 877 Deferred Tax Levies (Unaudited)

				Scho Refun		School Refunding				
				Bonds o	f 2021	Bond 2017				
Calendar Year Levied	Collected	Bo	School Building onds of 2015	Scho Build Bonds o	ling O	Taxable DPEB Bonds of 2009	I	lternative Facilities nds of 2013		Total
2021	2022	\$	1,004,769	\$ 4,74	3,904 \$	2,044,256	\$	215,355	\$	8,008,284
2022	2023		1,004,769	4,34	3,850	-		2,265,165		7,613,784
2023	2024		6,291,519		-	-		-		6,291,519
2024	2025		6,311,416		-	-		-		6,311,416
2025	2026		6,315,459		-	-		-		6,315,459
2026	2027		6,312,794		-	-		-		6,312,794
2027	2028		6,310,658		-	-		-		6,310,658
2028	2029		6,315,960			-		-		6,315,960
Total		\$	39,867,344	\$ 9,08	\$7,754 \$	2,044,256	\$	2,480,520	\$ :	53,479,874

#### Independent School District No. 877 Property Tax Levies, Rates, and Valuations Last Ten Fiscal Years (Unaudited)

Year Collectible	Net Tax Capacity Valuations	Tax Capacity Rates	General Fund	ommunity Service Fund	Debt Service Fund	 PEB Debt Service Fund	 Total All Funds
2012	\$ 27,627,448	0.35165	\$ 5,407,118	\$ 560,963	\$ 6,650,801	\$ 518,688	\$ 13,137,570
2013	25,795,102	0.36930	5,353,503	549,781	6,362,376	520,630	12,786,290
2014	26,369,245	0.33882	5,040,652	479,555	6,259,996	492,256	12,272,459
2015	28,598,205	0.35375	5,102,489	444,304	7,363,703	496,186	13,406,682
2016	30,076,092	0.34489	6,299,838	464,451	5,807,758	1,290,641	13,862,688
2017	31,467,344	0.32887	6,260,288	488,197	5,914,677	1,272,597	13,935,759
2018	33,452,365	0.32471	6,963,233	493,467	5,334,875	2,069,902	14,861,477
2019	35,575,211	0.30953	7,360,503	455,473	5,398,465	2,035,660	15,250,101
2020	38,274,130	0.29184	11,795,773	476,953	5,332,883	2,030,744	19,636,353
2021	42,285,443	0.27200	12,166,462	597,305	5,363,609	2,006,174	20,133,550
2022	44,276,456	0.26546	11,294,456	582,216	5,886,980	1,935,558	19,699,210

Source: School Tax Report

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# bergankov

## Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

## **Independent Auditor's Report**

To the School Board Independent School District No. 877 Buffalo-Hanover-Montrose, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Independent School District No. 877, Buffalo-Hanover-Montrose, Minnesota, as of and for the year ending June 30, 2022, and the related notes to basic financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated October 18, 2022.

## **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's basic financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control such that there have be prevented of the detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bergan KOV Led .

Minneapolis, Minnesota October 18, 2022

# bergankov

## Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance

## **Independent Auditor's Report**

To the School Board Independent School District No. 877 Buffalo-Hanover-Montrose, Minnesota

## **Report on Compliance for Each Major Federal Program**

## **Opinion on Each Major Federal Program**

We have audited Independent School District No. 877's, Buffalo-Hanover-Montrose, Minnesota compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2022. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Independent School District No. 877 complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

## **Basis for Opinion on Each Major Federal Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District 's compliance with the compliance requirements referred to above.

## **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control of deficiencies, in internal control over compliance with a type of compliance is a deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

## **Report on Internal Control over Compliance (Continued)**

Our consideration of internal control over compliance was for the limited purpose described in Auditor's Responsibilities for the Audit of Compliance section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Bergan KOV Led .

Minneapolis, Minnesota October 18, 2022

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# Independent School District No. 877 Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance

# SECTION I – SUMMARY OF AUDITOR'S RESULTS

## **Financial Statements**

Type of auditor's report issued:	We issued an unmodified opinion on the fair presentation of the financial statements of the governmental activities, each major fund and the aggregate remaining fund information in accordance with accounting principles generally accepted in the United States of America (GAAP).					
<ul> <li>Internal control over financial reporting:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified?</li> </ul>	No No					
Noncompliance material to financial statements noted?	No					
Federal Awards						
Type of auditor's report issued on compliance for major programs:	Unmodified					
<ul> <li>Internal control over major programs:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified?</li> </ul>	No No					
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516?	No					
Identification of Major Programs						
Assistance Listing No: Name of Federal Program or Cluster:	84.027/84.173 Special Education Cluster					
Assistance Listing No: Name of Federal Program or Cluster:	84.010 Title I					
Assistance Listing No: Name of Federal Program or Cluster:	84.425 Education Stabilization Fund					
Dollar threshold used to distinguish between type A and type B programs:	\$750,000					
Auditee qualified as low risk auditee?	Yes					

Independent School District No. 877 Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance

## SECTION II – FINANCIAL STATEMENT FINDINGS

There were no financial statement findings.

## SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no Federal award findings.

There were no questioned costs.

# SECTION IV – PRIOR YEAR FINDINGS AND QUESTIONED COSTS

None

# bergankov

## **Minnesota Legal Compliance**

## **Independent Auditor's Report**

To the School Board Independent School District No. 877 Buffalo-Hanover-Montrose, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 877, Buffalo-Hanover-Montrose, Minnesota as of and for the year ended June 30, 2022, and the related notes to basic financial statements, and have issued our report thereon dated October 18, 2022.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions and uniform financial accounting and reporting standards for school districts sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to *Minnesota Statutes* § 6.65, insofar as they relate to accounting matters. However, our audit as not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance and the result of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

Bergan KOV Ltd .

Minneapolis, Minnesota October 18, 2022